

Education Report: Consultation on establishment of a proposed new primary school in Flat Bush, Auckland.

To:	Hon Jan Tinetti, Associate Minister of Education (School Operations)		
Cc:	Hon Chris Hipkins, Minister of Education		
Date:	19 July 2022	Priority	Medium
Security Level:	In Confidence	METIS no:	1290485
Drafter:	Ken White Senior Advisor Network	DDI:	09 632 9470
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Messaging seen by Communications team:	No	Round Robin:	No

Purpose of Report

This report requests your approval for consultation on the establishment of a proposed new Year 1-6 primary school in Flat Bush South, Auckland. Consultation is required under section 209 of the Education and Training Act 2020 (the Act) before a new school is established.

Summary

- 1 Flat Bush is in the Ormiston Mission Heights catchment of the National Education Growth Plan (NEGP), which has been identified as an area of significant growth.
- 2 The Flat Bush Area Strategy, announced in May 2007, was part of a long-term plan to address projected roll growth in this catchment. A requirement for eight new schools was identified to meet the needs of the growing Ormiston Flat Bush school age population. The strategy is now incorporated into the NEGP.
- 3 Ormiston is the country's largest and most comprehensively planned town, currently home to approximately 88,000 people. Further residential developments are planned in Flat Bush South, with six large private developments already underway.
- 4 Once all developments are completed, there are expected to be 5,550 additional dwellings in the Ormiston Mission Heights catchment. This provides a potential yield of approximately 2,940 primary school aged children. This is higher than the average yield from housing developments across Auckland. Our latest analysis identifies that there are more children per household in Ormiston than average, and up to twice as many at primary age.

- 5 In the short to medium term, this growth will see schools in the network under roll pressure. Due to the risk of overcrowding at schools in this catchment, there are plans for 32 additional teaching spaces to be provided to Ormiston Primary and Chapel Downs Schools collectively. This will help increase their capacity for future roll growth in the catchment.
- 6 Even though the Ministry is providing additional teaching spaces at schools within the catchment, the NEGP identifies the need for a new Year 1-6 primary school in Flat Bush South-West to meet the projected demand. A Year 1-6 school would be consistent with the current and planned pathways for the area. The initial build roll would be for 600 student places, with a proposed Master Plan of 1,250 student places.
- 7 Throughout 2021 and 2022 we have been seeking suitable land options in the area. This includes investigating site options in and around 9(2)(j) [REDACTED] We have completed site search evaluations and identified a preferred permanent site (subject to completion of due diligence).
- 8 Section 209 of the Education and Training Act 2020, requires that you consult with the boards of all state schools who might be affected by the establishment of a new school. If you agree to this proposal, the Ministry will complete sector consultation on your behalf, as well as consultation with iwi and other sector parties.
- 9 Once consultation is complete, a further Education Report will be provided detailing the feedback from the consultation process, for you to consider any issues before deciding whether to establish a new school under section 190 of the Act.

Recommended Actions

The Ministry of Education recommends you:

- a. **note** that Ormiston Mission Heights is an area of significant growth, with further residential developments planned in the Flat Bush South area, and the proposal supports the National Education Growth Plan;
- b. **note** that the Ministry does not currently own a site, but has identified a preferred permanent site (subject to completion of due diligence); and
- c. **agree** that the Ministry will consult, on your behalf, with the boards of all state and state integrated schools whose rolls might be affected by establishment of the proposed school, and with iwi and other affected parties

☒ Agree ☐ Disagree

If you agree to consultation, you are asked to:

- d. **note** that a further report will be provided to you about the findings of the consultation feedback and seeking a decision on the establishment of the proposed school; and

We also recommend that you:

- e. **agree** that this Education Report be proactively released in line with your expectations. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982.

☒ Release ☐ Not-release



Isabel Evans
Hautū | Deputy Secretary
Te Mahau | Te Tai Raro

18/7/2022



Hon Jan Tinetti
Associate Minister of Education
(School Operations)

21/07/2022

Background

- 1 Flat Bush is in the Ormiston Mission Heights catchment of the National Education Growth Plan (NEGP), which has been identified as an area of significant future growth.
- 2 The Flat Bush Area Strategy, announced in May 2007, was part of a long-term plan to address projected roll growth in this catchment. A requirement for eight new schools was identified to meet the needs of the growing Ormiston Flat Bush school age population. The Area Strategy is now incorporated into the NEGP.
- 3 To date, seven schools have been established, those schools are Baverstock Oaks School, Mission Heights Primary School, Mission Heights Junior College, Ormiston Senior College, Ormiston Primary School, Ormiston Junior College and Te Uho O Te Nikau Primary School.
- 4 There are six large scale private developments currently underway, with others planned for the Ormiston Mission Heights catchment. Residential developments currently underway are expected to deliver 3,000 new dwellings by 2025, and an additional 900 dwellings by 2030. Other developments are planned to be delivered out to 2043.
- 5 Once all developments are complete, there are expected to be 5,550 additional dwellings in the Ormiston Mission Heights catchment. This provides a potential yield of approximately 2,940 primary school aged children.
- 6 This is higher than our average yield from housing developments across Auckland as our latest analysis identifies that there are more children per household in Ormiston, up to twice as many at primary age. Factors causing this include multi-generational families occupying the same house, a large number of children per household and transience of families into and out of the neighbourhood creating multiple enrolments at local schools from the same house.
- 7 We have been engaging with local schools to explore options to address growth impacting education across Ormiston and Flat Bush. This has included conversations around additional capacity requirements, potential new schools and proposed changes to student pathways by enrolment scheme amendments.
- 8 To prevent overcrowding, Ormiston Primary School and Chapel Downs School enrolment schemes will need to be amended to ensure the size of the zone matches the optimum capacity of the schools.
- 9 Public consultation on the proposed enrolment scheme amendments at Ormiston Primary School and Chapel Downs Primary School will open on 25 July until 5 September. There will also be a number of community information sessions that people can attend and provide feedback.
- 10 As part of the property response to manage overcrowding at Ormiston Primary School, we will be providing the school with additional classrooms to increase their capacity to cater for 1,200 students.
- 11 Te Uho O Te Nikau Primary School opened in 2019. We are investigating how to add further teaching space to this school to take it up to a Master Plan of 1,100 student places through staged expansion. We are also planning to increase capacity at the Mission Heights schools and Chapel Downs School.

- 12 In addition, to cater for the new residential developments, it is proposed that a new Year 1–6 primary school in Flat Bush South would open in Term 1, 2025.

The Proposed Flat Bush South School

- 13 It is proposed that the school would open as a co-educational, contributing Year 1–6 primary school. The school would have an opening roll of 600 student places and a Master Plan roll of 1,250 student places.
- 14 This network is predominantly made up of contributing Year 1-6, junior college Year 7-10 and senior college Year 11-13 network of schools with consistent pathways. A new Year 1-6 school would ensure the educational pathways remain consistent. The establishment of a Year 1-6 school has been strongly supported by the local schools through engagement.
- 15 9(2)(j)
- 16 Enrolment schemes are being amended at Ormiston Primary and Chapel Downs Schools to ensure growth is directed to the appropriate schools. This would prevent existing schools and pathways from being adversely affected.
- 17 There are plans for 32 additional teaching spaces to be provided to Ormiston Primary and Chapel Downs Schools collectively. This is to help increase their capacity for future roll growth in the catchment and to take away demand whilst new schools are developed.

Learning Support Network

- 18 A 2020 demand analysis was conducted on the Ormiston Flat Bush learning support network, specifically Mt Richmond School's satellite provision and pathways. The report concluded that the satellite unit at Te Uho O Te Nikau Primary School is already at capacity, and that currently there is no pathway in Ormiston beyond primary.
- 19 The analysis recommended two satellite teaching spaces each at Ormiston Primary, Ormiston Junior and Senior College. Funding for the Ormiston Primary school satellite teaching spaces was approved in budget 2019. Seed funding was approved in budget 2021 to take forward Ormiston Junior and Senior College planning. Mt Richmond School is the base school delivering teaching and learning for these satellite units.
- 20 Should a new primary school be delivered, then a Mt Richmond School satellite unit provision would be included as part of the new school build.

Consultation Process

- 21 Before a new school can be established, section 209 of the Act requires you to consult the boards of all state schools whose rolls might, in your opinion, be affected by the proposed establishment.

- 22 The proposed site is in a confined area of Flat Bush and the schools that need to be consulted have been identified. The table below lists the schools whose rolls might be affected by the proposed establishment.

School	Year levels
Ormiston Primary School	Year 1 - 6
Baverstock Oaks School	Year 1 - 6
Te Uho O Te Nikau Primary School	Year 1 - 6
Mission Heights Primary School	Year 1 - 6
Chapel Downs Primary School	Year 1 - 6
Redoubt North Primary School	Year 1 - 8
Alfriston School	Year 1 - 8
Ormiston Junior College	Year 7 - 10
Ormiston Senior College	Year 11 - 13
Mission Heights Junior College	Year 7 - 10
Tangaroa College	Year 9 - 13

- 23 We would also consult with other schools in the wider network and sector groups, such as New Zealand Educational Institute, Auckland Primary Principals' Association and Post Primary Teachers Association.
- 24 Local iwi will be engaged as part of this consultation. This will help to form enduring relationships as the school is established.
- 25 We anticipate consultation could be completed in four to six weeks. This will allow time for iwi, sector groups, school boards and community groups to discuss the issue before making a response. Some boards might also consult with their school community.
- 26 Once the consultation has been completed, we will provide you with a report so you can consider any issues before deciding whether to establish the new school under section 190 of the Act. The formal establishment of the school would not occur until a suitable site was available.

Risks

- 27 Acquisition negotiations to secure the preferred site need to be completed and a designation obtained. We will better understand the risks regarding the acquisition timeframe by mid-July (once valuations have been exchanged). Work to lodge a Notice of Requirement for a designation, is underway and we expect to serve this on Auckland Council by September 2022.
- 28 The timeframe for the establishment is tight as the new school will need to open in 2025, and sooner if possible. Delays to opening will add to the roll pressure existing schools are facing, and a temporary solution may be required.
- 29 If the school is not established, it is likely that the growth will be such that the Ministry will not be able to provide accommodation for primary aged students within this catchment.

Financial Implications

- 30 Funding for the school will be sought through future budgets, including funding in the first instance for the planning and design process.

Next steps

- 31 If you agree, we will consult with the boards of all state schools whose rolls might be affected by establishment of the school. We will also consult with sector bodies, local iwi and hapū, and community groups as appropriate.
- 32 Following consultation, we will prepare a final report with the feedback from the consultation for your consideration and ask for your decision on the establishment of the new school.

Proactive Release

- 33 It is intended that this Education Report be proactively released in line with your expectations. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982.

Annexes

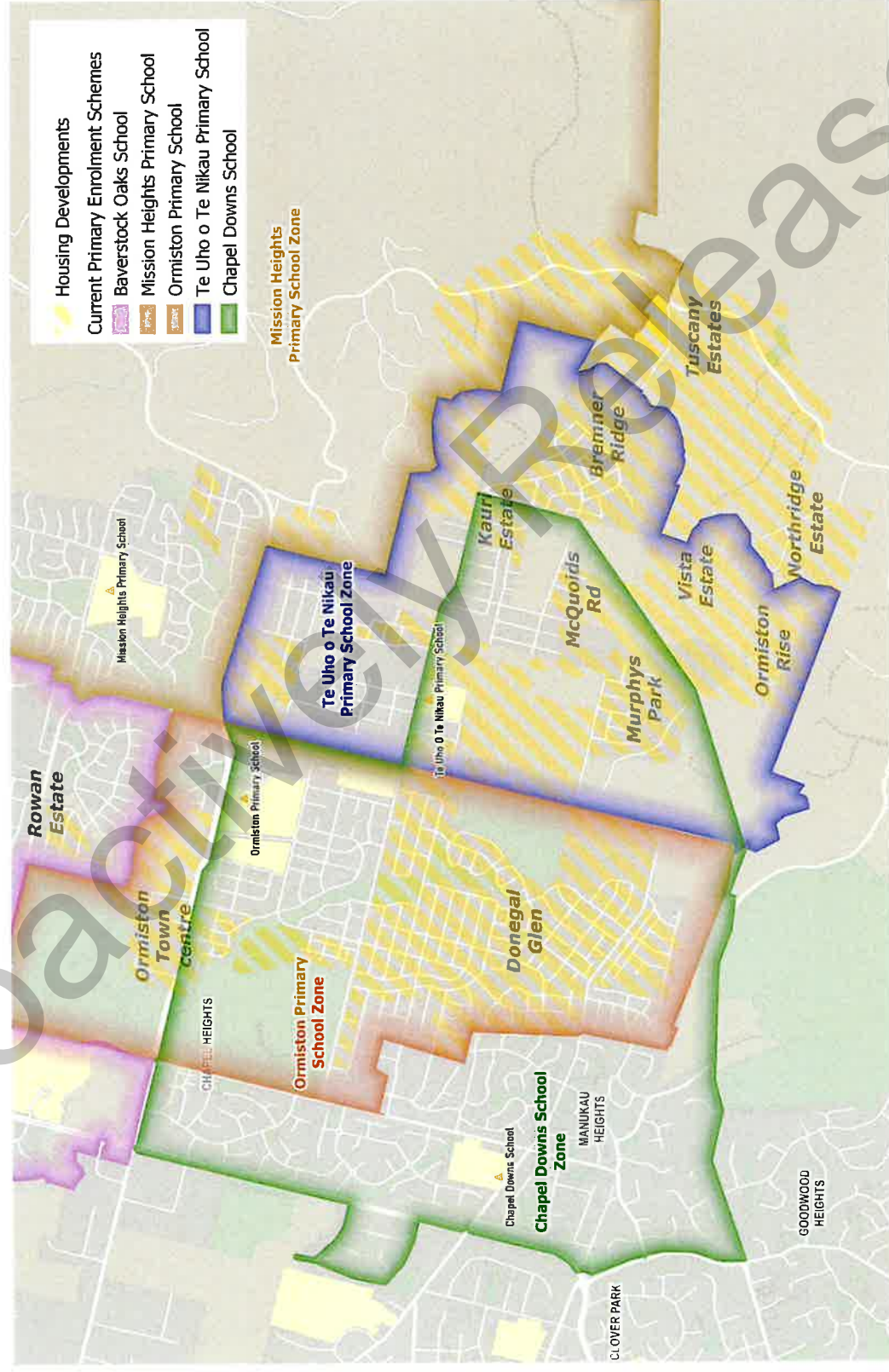
- Annex 1: Roll forecast for Ormiston Mission Heights Primary schools.
- Annex 2: Map of current enrolment schemes and housing developments.
- Annex 3: Letters to Members of Parliament.

Annex 1 - Roll forecast for Ormiston Mission Heights Primary schools

School Name	Sum of Current + Funded Student Places	2021	2022	2023	2024	2025	2026	2027	2028
Ormiston Primary School	1100	1084	1198	1342	1440	1540	1636	1727	1809
Mission Heights Primary School	758	733	783	829	868	916	960	993	1020
Te Uho o Te Nikau Primary School	554	172	312	527	730	916	1052	1191	1287
Baverstock Oaks School	763	747	762	807	843	853	866	882	895
Chapel Downs School	568	649	677	704	725	751	777	803	823
Total primary students	3743	3385	3732	4209	4606	4976	5291	5596	5834
Shortfall at current and funded capacity (3743 student places)			-11	-466	-863	-1233	-1548	-1853	-2091
Shortfall if all schools built to Master Plan rolls (4550 student places)					-56	-426	-741	-1046	-1284

Note: This roll forecast data excludes any proposed changes to enrolment scheme, roll growth classrooms or new school provision.

Annex 2 - Map of current enrolment schemes and housing developments



Proactively Released

Hon Jan Tinetti

Minister of Internal Affairs
Minister for Women
Associate Minister of Education



Christopher Luxon
Member of Parliament for Botany
Parliament Buildings
Wellington

Tēnā koe Mr Luxon

I am pleased to inform you that I am beginning consultation on the proposed establishment of a new primary school (Year 1-6) in Flat Bush West, Auckland.

Under section 209 of the Education and Training Act 2020, I am required to undertake consultation with the boards of all state schools whose rolls might be affected if the school is established. The Ministry is carrying out this consultation on my behalf.

I expect this consultation to be undertaken in August 2022, with a detailed report back to me following this. I will then be in a position to make a decision about establishing the school.

Nāku noa, nā

A handwritten signature in black ink, appearing to read 'J. Tinetti'.

Hon Jan Tinetti
Associate Minister of Education (School Operations)

Hon Jan Tinetti

Minister of Internal Affairs
Minister for Women
Associate Minister of Education



Hon Kelvin Davis
Associate Minister of Education
Parliament Buildings
Wellington

Tēnā koe Kelvin

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Nāku noa, nā

A handwritten signature in black ink, appearing to read 'Jan Tinetti'.

Hon Jan Tinetti
Associate Minister of Education (School Operations)

Hon Jan Tinetti

Minister of Internal Affairs
Minister for Women
Associate Minister of Education



Dr Anae Neru Leavasa
Member of Parliament for Takanini
Parliament Buildings
Wellington

Tēnā koe Leavasa

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Hon Jan Tinetti
Associate Minister of Education (School Operations)