



8 December 2022

[REDACTED]

Tēnā koe [REDACTED]

Thank you for your email of 4 November 2022 to the Office of Hon Jan Tinetti, which was transferred to the Ministry of Education on 10 November 2022, requesting information regarding Chisnallwood Intermediate.

Your request has been considered under the Official Information Act 1982 (the Act).

Both the Government and the Ministry are committed to ensuring that all children and young people have access to a high-quality education. The Ministry plans carefully to ensure that all students can attend a local school, while making the best use of schools in the network.

Following the 2010-2011 earthquakes, a decision was made to keep Chisnallwood Intermediate open, on its existing site, with plans to review the location and viability of the school within the network in the future. Following the closure of Avondale School, a number of spaces were made available for use by Chisnallwood Intermediate while awaiting a decision regarding the school's future. As you know, a decision has now been made to redevelop Chisnallwood Intermediate, which will provide spaces for 400 students.

The Ministry will support the Board to manage this change, which will be staged over the next three years so that, by 2025, the school will have a roll of 400. The roll will be reduced by decreasing the number of out-of-zone places offered each year. The Ministry has no concerns with the viability of an intermediate school with a roll of 400.

Enrolment scheme changes will be developed through initial engagement with the school, and public feedback will be sought on the proposed changes. Amendments to school home zones are not uncommon as communities change around a school.

Although a roll of 400 students is less than Chisnallwood Intermediate's current total roll, the capacity will be more than required to meet local demand from within the school's enrolment zone. The school has an in-zone roll of 170 students this year. Based on current enrolment patterns, the provision of 400 student spaces will allow the school to provide out-of-zone spaces to around 230 students. These additional spaces allow for parental choice of school type for intermediate-aged students.

It is important to note that all currently enrolled students will be able to complete their education at Chisnallwood Intermediate. Siblings of current and former students will also have priority access to any out-of-zone places offered by the school.

The enrolment scheme home zone for Chisnallwood Intermediate was developed by Chisnallwood Intermediate (as per legislation at the time – this responsibility now rests with the Ministry) and approved by the Ministry in 2005. This enrolment scheme remains in effect.

The enrolment scheme provides a right of enrolment for any students living within the home zone, and enables school boards to manage the risk of overcrowding at their schools by controlling the number of spaces offered for out-of-zone enrolment.

In 2020, the Education Act 1989 was repealed and replaced by the Education and Training Act 2020 (ETA). Since the introduction of the ETA, the review of enrolment schemes is now managed by the Ministry (Schedule 20, Clause 15). We have determined that Chisnallwood Intermediate continues to require an enrolment scheme based on the purpose and principles of enrolment schemes as set out in Section 71 of the ETA.

There are three purposes of an enrolment scheme as specified under the ETA (and also in the previous Education Act 1989):

- to avoid overcrowding, or the likelihood of overcrowding, at the school;
- to ensure that the selection of applicants for enrolment at the school is carried out in a fair and transparent manner; and
- to enable the Secretary to make the best use of existing networks of State schools.

Under the Education Act 1989, school boards reviewed their own enrolment schemes (11PA). The Education Act 1989 stated that:

The Board of a State school that has an enrolment scheme in place on 1 February in any year must, before 1 May of that year, –

- *review the operation of the enrolment scheme, having regard to the purpose and principles of enrolment schemes; and*
- *ask the Secretary whether he or she agrees with the board's view about the continuing need for a scheme to prevent overcrowding, or the likelihood of overcrowding, at the school.*

According to our records, Chisnallwood Intermediate reviewed its enrolment scheme in 2006 and then 2007. Under the Education Act 1989, the Secretary may exempt a board for any period not exceeding three years from the obligation to conduct an annual review if the Secretary considers that compliance is unnecessary. Chisnallwood Intermediate next reviewed its enrolment scheme in 2009. The next review was due in 2012. However, due to the earthquakes and a review of its place in the network at the time, it is unclear if the school completed that review.

Chisnallwood Intermediate reviewed its enrolment scheme in 2015 and requested removing the enrolment scheme and home zone. The Ministry did not agree with this assessment, due to the volatility of the network in the area and the Minister's decision to review the place of the school in the network in 2020. The enrolment scheme was retained "as is" at that time. The next review date was 2018. Please see attached **Appendix A** for further information.

Chisnallwood Intermediate reviewed its enrolment scheme in 2018 and decided to retain its current enrolment scheme. The next review date was scheduled for 2021, but this was delayed awaiting the report on the place of the school in the new Christchurch schooling network. Please see attached **Appendix B** for further information.

The enrolment scheme for Chisnallwood Intermediate has not been amended since it was implemented in 2005, and it requires an update. Now that a decision regarding the build capacity of the school has been made, it is timely to meet with the school and review the enrolment scheme to ensure that it continues to meet the purposes and principles (Section 71) of the ETA.

As noted in the letter to Presiding Member Andrew Delaney, the Ministry will work with the board to manage the changes to the roll in accordance with build capacity by the beginning of 2025. Please also see METIS 1286070 points 6-8. Point 17 also includes the out-of-zone estimate to demonstrate the number of spaces likely to remain available for students outside the zone. For most schools, it is expected that the out-of-zone percentage would be low, or close to zero, as the Christchurch School Rebuild programme provided a closer alignment of student spaces with local demand. However, the table in point 17 shows that, based on current enrolment trends, there would still be capacity for the board of Chisnallwood Intermediate to offer some out-of-zone places with provision of 400 student spaces.

State schools do not have a Maximum Roll (unless they are a State-integrated school, designated character school or a kura kaupapa Māori). This means that each State school can determine how many out-of-zone places they are able to offer each year. Schools with an enrolment scheme must follow the Secretary's Guidelines and Instructions about enrolment schemes as issued under Schedule 20, Clause 3 of the ETA.

<https://www.education.govt.nz/assets/Enrolment/Secretarys-Guidelines-enrolment-schemes-Dec-2020.pdf>

<https://www.education.govt.nz/assets/Enrolment/Secretarys-Instructions-December-2020.pdf>

Analyses are based on student address data provided by schools in their School Roll Returns. This data contains individual student information (including student addresses), so the raw data cannot be released for privacy reasons.

The following table shows the roll as reported by the school from March 2003 to March 2022. The in-zone roll remains below the 2010 level (pre-earthquake) and below the 2013 level.

March Zoning status (as reported by the school)

March	In-zone	Out-of-zone	Not applicable	Total
2010	323	489	0	812
2011	322	501	0	823
2012	173	582	0	755
2013	212	480	0	692
2014	204	435	0	639
2015	182	466	4	652
2016	150	484	0	634
2017	156	381	1	538
2018	171	424	1	596
2019	188	497	4	689
2020	193	540	8	741
2021	170	532	0	702
2022	170	493	1	664

The in-zone roll at Chisnallwood Intermediate has remained very low in recent years. The Canterbury Schools Rebuild programme has focused on ensuring that students can attend a

local school. As per the Education Report, once we commence the Christchurch Schools Rebuild programme for Chisnallwood Intermediate, due diligence around the timing, cost and funding source for the redevelopment will be undertaken. The appropriate budget will then be established to deliver the required works.

The following table shows a list of eight intermediate schools in Christchurch and their rolls at March 2022:

School ID	School Name	March 2022 roll
3299	Breens Intermediate	256
3309	Casebrook Intermediate	452
3314	Chisnallwood Intermediate	664
3318	Christchurch South Karamata Intermediate School	504
3323	Cobham Intermediate	624
3372	Heaton Normal Intermediate	511
3396	Kirkwood Intermediate	330
3503	Shirley Intermediate	142

The following table shows the percentage of students recorded as out-of-zone coded students by each school at March 2022 – school roll return data:

School Name	In-zone	Out-of-zone	Not applicable	M22 "Out-of-zone" percentage	Comments
Breens Intermediate	77	40	139	16%	Enrolment scheme commenced May 2021
Casebrook Intermediate	153	75	224	17%	Enrolment scheme commenced May 2021
Chisnallwood Intermediate	170	493	1	74%	
Christchurch South Karamata Intermediate School	409	95	0	19%	School is part way through a staged reduction in the home zone area
Cobham Intermediate	422	198	4	32%	
Heaton Normal Intermediate	377	134	0	26%	
Kirkwood Intermediate	0	0	330	-	Enrolment Scheme commenced May 2022
Shirley Intermediate	0	0	142	-	No Enrolment Scheme

The local education network are schools in the local area, specifically the state schools surrounding Chisnallwood Intermediate. The Ministry has worked with many schools in

recent years to reduce the extent of zone overlaps, including recent changes to the Christchurch South Karamata Intermediate enrolment scheme. METIS 1286070 Annex 1 provides details of anticipated in-zone growth at several intermediate schools in Christchurch and equivalent figures for Chisnallwood Intermediate. Enrolment schemes for Breens Intermediate and Casebrook Intermediate commenced in May 2021, and the enrolment scheme for Kirkwood Intermediate commenced in May 2022.

Regarding Casebrook Intermediate, their enrolment scheme includes the area around Mills Road. The Oakbridge development is well underway in this area, and further residential development is anticipated to the south of Prestons Road. The Casebrook Intermediate enrolment scheme also includes the Highsted area north of Claridges Road and west of Cavendish Road. This area is also experiencing residential growth, with additional land planned for residential development in the future.

The roll at Waitakiri Primary School has declined from 754 at July 2014 to 556 at July 2022. This decline is due to the reduced local demand within the home zone since the earthquakes. Note that Waitakiri Primary School formed through a merger of Windsor and Burwood schools. The current home zone is the combined Windsor / Burwood home zone areas.

Local demand for Chisnallwood Intermediate is measured based on the school's current enrolment scheme home zone. As per METIS 1286070 Point 9: "As at July 2021, there were 340 Year 7 and 8 state school students living within the Chisnallwood Intermediate zone." Providing 400 student spaces is 60 spaces more than the 340 Year 7 and 8 students living in the zone at July 2021. Note that only 181 of the 340 Year 7 and 8 State school students in the zone at July 2021 attended Chisnallwood Intermediate. Also see METIS 1286070 points 6-8. The factors outlined in METIS 1286070 point 11 describe some of the reasons why students attend other schools established from this enrolment data.

You have requested clarification regarding the numbers provided in METIS 1280447 Annex 3, and the purpose of providing the figures. Information was provided in Annex 1-4 to expand upon and provide further background information to the body of the report. Annex 1 in METIS 1280447 provides further information regarding the 2015-2016 engagement with intermediate schools. Refer also to METIS 1286070 points 31-37 for further information on the total build capacity of the intermediate network.

Single year of age population projections for the local area correlating to the home zone, and also across the wider North East area, indicate a decline in the age 11-12 (Year 7 and 8) population over the short term, remaining below the current level over the medium to long term. Population projections are sourced from Statistics New Zealand and drawn to standard geographical "Statistical Area 2" or "SA2" areas.

Within the SA2 areas approximating the current home zone¹, the age 11-12 population is projected to differ from the 2022 level by the following values:

	2025	2030	2035	2040	2045
High	-7%	-13%	-14%	-13%	-6%
Medium	-7%	-17%	-23%	-23%	-22%

¹ The SA2 areas approximating the current home zone are: 324000-Travis Wetlands, 327500-Avondale (Christchurch City), 325600-Burwood, 321600-Waitikiri, 328400-Wainoni

Low	-12%	-23%	-35%	-39%	-39%
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Across the North East², the age 11-12 population is projected to differ from the 2022 level by the following values:

	2025	2030	2035	2040	2045
High	-8%	-11%	-13%	-11%	-8%
Medium	-9%	-18%	-23%	-23%	-23%
Low	-12%	-23%	-34%	-38%	-39%

As per METIS 1286070 point 14 and its included map, the largest number of out-of-zone Chisnallwood Intermediate students are drawn from the catchments of Te Aratai College (formerly Linwood College), Haeata Community Campus, Rāwhiti School, Shirley Intermediate, Parkview Pārua (formerly Parkview School), Queenspark School and South New Brighton School. These schools are expected to experience in-zone roll growth due to high levels of local demand and growth in the share of students attending the school.

In-zone roll growth at schools is driven by two factors – local demand and the share of students attending the local school. Due to increases in the proportion of students attending the local school, the number of in-zone applicants / enrolments has increased at several local schools. Further increases are anticipated at these schools, as well as at other local schools where building works are not yet complete.

Capacity is available for increased in-zone enrolments at several neighbouring schools, although this will require some schools to reduce the number of out-of-zone students enrolled in order to make space available.

Haeata Community Campus has surplus student spaces, as does Parkview Pārua. Queenspark School and South New Brighton School each have a number of out-of-zone enrolments. These schools are able to reduce their out-of-zone rolls to allow for increased in-zone enrolments.

Shirley Intermediate does not have an enrolment scheme, and draws a large number of current enrolments from outside their local area. Implementation of an enrolment scheme would allow the school to provide for additional local (in-zone) enrolments.

Due to recent and anticipated further increases in the proportion of local students attending Te Aratai College and Rāwhiti School, building works are underway or planned for these schools to allow for increased numbers of local students to enrol at each school, and also to allow for the expansion of Māori Medium provision at Rāwhiti School. Additional teaching spaces will be provided via usual roll growth processes if needed as the Ministry continues to monitor roll trends at local schools.

	School Name	Design Capacity	July 2022 roll	March 2022 out-of-zone
337	Te Aratai College	850*	851	37

² SA2 areas included in this definition of North East: 328600-Aranui, 326200-Otakaro-Avon River Corridor, 324000-Travis Wetlands, 326000-Waimairi Beach, 327500-Avondale (Christchurch City), 325100-Parklands, 323700-Queenspark, 329800-Bexley, 325600-Burwood, 328300-Rawhiti, 321600-Waitikiri, 330200-New Brighton, 327200-North Beach, 328400-Wainoni

3470	Parkview Pārua	500	402	42
3479	Queenspark School	550	543	42
3503	Shirley Intermediate	200	153	-
3508	South New Brighton School	500	465	29
696	Rāwhiti School	570*	550	26
704	Haeata Community Campus	1300	611	0

*additional capacity is planned / in delivery at these schools

You say METIS 1286070 point 18 identities but is not “specifically stating that approximately 250 students would need to be accommodated at other schools from 2025 if the Chisnallwood roll is reduced to 400. Has the impact on these individuals been considered anywhere in the report, or material used in its preparation. If so, please provide that information.” Please refer to METIS 1286070, points 20-22. Please note that all students currently enrolled at Chisnallwood Intermediate will be able to complete their education at the school.

You have requested information regarding correspondence involving the neighbouring schools and any concerns that may have been raised. This was part of a previous request for official information. The correspondence was released to the requestor and been published on our website, and can be found here: <https://assets.education.govt.nz/public/Documents/our-work/information-releases/responses-to-Official-Information-Act-requests/1295311-Appendix-B.pdf>

As the Ministry now proactively publishes official information responses on our website, we may publish this response on our website after five working days. Your name and contact details will be removed.

Thank you again for your email. You have the right to ask an Ombudsman to review my decision on your request, in accordance with section 28 of the Act. You can do this by writing to info@ombudsman.parliament.nz or to Office of the Ombudsman, PO Box 10152, Wellington 6143.

Nāku noa, nā

Nancy Bell
Hautū | Deputy Secretary
Te Mahau | Te Tai Runga (South)