



Briefing Note: Auckland Enrolment Scheme Programme

To:	Hon Chris Hipkins, Minister of Education		
Date:	4 May 2021	Priority:	Low
Security Level:	In confidence	METIS No:	1257425
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Purpose of report

The purpose of this report is to:

Note the information on phase 2 of the Auckland Enrolment Scheme Programme (the programme).

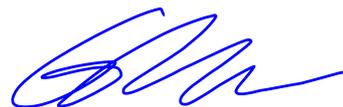
Note we will provide regular progress updates on Phase 2 of the programme. The next update is planned for July 2021.

Agree that this briefing will not be proactively released at this time because the work is ongoing and some of the outcomes and decisions are subject to change through public consultation.

Agree / Disagree

Katrina Casey
Deputy Secretary
Sector Enablement & Support

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Hon Chris Hipkins
Minister of Education

29/5/2021

Background

1. The National Education Growth Plan (NEGP) catchment plans forecast an additional 100,000 new student places to 2030; 60,000 of which are forecast for Auckland. The NEGP provides options for managing growth in the short to medium term, including a range of interventions at a regional and catchment level such as enrolment schemes to manage growth and help schools avoid the risk of overcrowding.
2. In 2019 we developed the Auckland enrolment scheme programme, which included implementing or amending enrolment schemes at 135 schools (over three phases) to optimise the Auckland school network. These phases include the required priority enrolment schemes and amendments based on growth forecasts and the extent to which schools are at risk of overcrowding.
3. Phase 1 included 60 schools, phase 2 will include 55 schools and phase 3 is estimated to include 20 schools.
4. Of the 60 schools in Phase 1 of the programme:
 - a) 47 have been completed.
 - b) Due to COVID -19 issues, 13 schools were moved to phase 2 and will now be reported on as part of phase 2 of the programme. These schools are: Te Papapa School, Eilerslie School, Onehunga Primary School, Royal Oak School, Elm Park School, Pakuranga Heights School, Drury West (new school), Hingaia South (Park Estate relocation), Pukekohe North School, Glendowie College, Selwyn College, Tāmaki School, Mauku School.
5. Upon completion of phase 1, the overall programme was reviewed to ensure priority and timing of schools in phases 2 and 3, considering updated school utilisation rates and growth and demand.

Phase 2 Summary

6. Phase 1 of the programme was aimed at completing a number of critical schemes to prevent the risk of overcrowding at schools. This remains a priority for phase 2, however a number of schools in phase 2 are in emerging growth areas; and the plan is to use enrolment schemes to strategically position them for future growth and make best use of school networks.
7. Phase 2 of the programme will complete 55 enrolment schemes including 51 new schemes and four amendments. This includes the 13 schools that were moved from phase 1 of the programme to phase 2.
8. Growth forecasts, updated school utilisation rates and urgency (i.e. how quickly the scheme needs to be in effect to manage roll growth effectively) were considered in prioritising schools for phase 2. Full details of the proposed phase 2 schools are attached in **Annex 1**.
9. Note, we will be able to publicly release the names of the schools in Phase 2 of the programme in May, once we have completed our initial engagement with school boards and their communities.
10. Phase 2 includes an increased focus on relationships, transparency, collaboration with schools and educational outcomes for learners. The programme will also have a stronger emphasis on four key areas:
 - Working closely with the sector and sector associations.
 - Education managers and advisors fronting conversations with schools on enrolment schemes and amendments.

- Strengthening options analysis to ensure we are not predetermining outcomes.
 - Enhancing risk management; including more risk escalation, evaluation and review.
11. Phase 2 of the programme has incorporated and planned for key changes in the Education and Training Act 2020, as they relate to enrolment schemes. As consultation on enrolment schemes will now be led by the Ministry, consultation planning and approaches will be developed and embedded as business as usual through phase 2 of the programme.
 12. Meetings have taken place to prepare for engagement with the schools. These meetings include relevant Ministry staff (network advisors, education managers and advisors, property advisors, etc.). The output of these meetings are stakeholder and communications plans that highlight key risks and set out the bundle approach.
 13. The bundled approach allows schemes to be developed in local, related and connected school clusters; managing the effects of scheme changes on related schools, streamlining the engagement and consultation process and reducing implementation timeframes.
 14. Phase 2 of the programme is based on schemes being completed in time for the Auckland September/October ballot dates so they can take effect in Term 1, 2022.
 15. The 2021 ballot dates for secondary, intermediate and primary schools are set out below:

	Application closing date	Ballot date
Secondary and Intermediate schools	Wednesday 1 September 2021	Wednesday 8 September 2021
Primary schools	Wednesday 29 September 2021	Wednesday 20 October 2021

Stakeholder engagement, risk management and reporting

16. Education managers and advisors hold long standing and trusted relationships with schools and can provide important context around the needs of the schools, as well as how best to work alongside them.
17. The Auckland network planning team have identified several stakeholder and sector associations that will have various input over the course of the programme and require updates on and inputs to the programme. We will also partner and work closely with mana whenua and iwi as appropriate.
18. Transparency on the progress and risk of the programme to all stakeholders is a continued priority for the programme team. Development and delivery of ongoing programme reporting to support governance and decision-making will see:
 - Weekly progress meetings with Education and the Network Teams
 - Detailed fortnightly reporting to the Programme steering group
 - Detailed quarterly reporting providing progress against the plan to the Auckland Education Growth Governance Board
 - Reporting of progress and risk management to the Minister's office as required.
19. The Auckland Enrolment Scheme Stakeholder and Communications Management Plan (**Annex 2**) will direct and support regular and appropriate communication with key stakeholder groups and partners, as well as detailed communication plans for bundles.
20. An enrolment scheme information pack has been developed for Boards, whānau and school communities along with a set of FAQs (**Annex 3**).

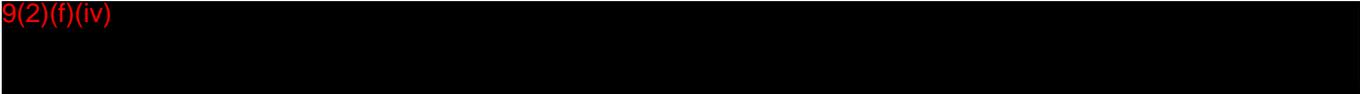
21. We have assessed the overall risks to the programme. These include overlapping zones between neighbouring schools, community concerns and issues, schools the last to be zoned in an area, roll growth pressures, and determining and agreeing zone boundaries.
22. At this stage in phase 2, one school is considered a high risk and 19 schools have a moderate risk. 35 schools in phase 2 of the programme are considered low risk. A list of the 20 schools and risks (high and moderate) and mitigations for phase 2 is provided as **Annex 4**.

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Annexes

Annex 1: Auckland Enrolment Scheme Programme-Phase 2 schools.

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Annex 3: Enrolment Scheme information for Boards, whānau, school communities and FAQs.

Annex 4: Phase 2 schools-key risks and mitigations

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Annex 1: Auckland Enrolment Scheme Programme-Phase 2 schools

Bundle	School	New scheme or amendment	Impact on other schools
Glenavon and Wesley Intermediate (Yr 1 – 8)	Glenavon School (Full Primary)	New Scheme	Glenavon School (Full Primary) and Wesley Intermediate proposed zone may impact on neighbouring intermediate schools: Auckland Normal Intermediate, Waikowhai Intermediate and Balmoral School.
	Wesley Intermediate	New Scheme	
Chaucer School (Yr 1 – 8)	Chaucer School (Contributing Primary)	New Scheme	Chaucer School (contributing) proposed zone may impact on neighbouring primary schools: Blockhouse Bay Primary, Marshall Laing School, New Windsor School, Avondale Primary School, New Lynn School and Arahoe School. They will be involved in bundle meetings however it is not anticipated they will be proposed to amend their schemes.
Howick School (Yr 1 – 6)	Howick Primary	New Scheme	
Tāmaki (Yr 1 – 6)	Glen Innes School	New Scheme	Te Kura Kaupapa Māori o Moana-nui-a-kiwa will be impacted by the new zones. They will be involved in bundle meetings however it is not anticipated they will be proposed to amend their schemes.
	Glen Taylor School	New Scheme	
	Glenbrae Primary School	New Scheme	
	Panmure Bridge School	New Scheme	
	Panmure District School	New Scheme	
	Ruapotaka School	New Scheme	
	Tāmaki School	New Scheme	
Pakuranga (Yr 1 – 6)	Elm Park School	New Scheme	
	Pakuranga Heights School	New Scheme	
	Anchorage Park School	New Scheme	
	Riverina School	New Scheme	
	Riverhills School	New Scheme	
Selwyn and Glendowie College (Yr 9 – 13)	Selwyn College	<i>Amendment</i>	

Bundle	School	New scheme or amendment	Impact on other schools
Pukekohe (Yr 1 - 6)	Pukekohe North School	New Scheme	
	Mauku School	New Scheme	
Manurewa (Yr 1 - 6)	Homai School	New Scheme	Manurewa Central School, Wiri Central School, Finlayson Park School and Clendon Park School will be impacted by the new zones at the Manurewa primary schools. They will be involved in bundle meetings however it is not anticipated they will be proposed to amend their schemes.
	Leabank School	New Scheme	
	Manurewa East School	New Scheme	
	Manurewa South School	New Scheme	
	Manurewa West School	New Scheme	
	Rowandale School	New Scheme	
James Cook and Papakura High School (Yr 9 – 13)	James Cook High School	New Scheme	
	Papakura High School	New Scheme	
Hingaia (Yr 1 - 6)	Hingaia South New School	New Scheme	
Drury (Yr 1 - 8)	Drury West New School	New Scheme	
	Drury School	<i>Amendment</i>	
Oranga (Yr 1 - 6)	Te Papapa School	New Scheme	
Mangere (Yr 1 - 8)	Sir Douglas Bader Intermediate School	New Scheme	Koru School, Kingsford School and Robertson Road School may be impacted by the bundle. They will be involved in bundle meetings, however it is not anticipated they will be proposed to amend or overlap their schemes as geographically separated by the motorway. Fairburn School (contributing), Sylvia Park School (full primary) may be impacted by the bundle. They will be involved in bundle meetings, however it is not anticipated they will be proposed to amend or overlap their schemes.
	Jean Batten School (contributing)	New Scheme	
	Royal Oak Intermediate	<i>Amendment</i>	
	Kedgley Intermediate	<i>Amendment</i>	
	Mountain View School (contributing)	New Scheme	
	Nga Iwi School (contributing)	New Scheme	
	Ōtāhuhu Intermediate	New Scheme	
	Panama Road School (contributing)	New Scheme	
	Ōtāhuhu School	New Scheme	
Wymondley Road School (contributing)	New Scheme		

Bundle	School	New scheme or amendment	Impact on other schools
Kelston Secondary (Yr 7 -13)	Kelston Girls' College	New Scheme	Avondale College, Green Bay High School, Lynfield College and Henderson High School will be impacted by the implementation of enrolment schemes at the Kelston High Schools as adjacent schools. Kelston Intermediate will impact Blockhouse Bay Intermediate, Avondale Intermediate, Glen Eden Intermediate and Rangeview Intermediate. They will be involved in bundle meetings also concerning Bruce McLaren Intermediate zone, however it is not anticipated they will be proposed to amend or overlap their schemes.
	Kelston Boys' High School	New Scheme	
	Kelston Intermediate	New Scheme	
Kelston Primary (Yr 1 - 6)	Kelston School	New Scheme	New Lynn Primary School, Arahoe Primary School, Glen Eden School, Tirimoana School and Avondale Primary School will be impacted by the implementation of enrolment schemes at New Lynn / Avondale / Henderson Primary Schools. They will be involved in bundle meetings however it is not anticipated they will be proposed to amend their schemes.
	Fruitvale Road School	New Scheme	
	Glendene Primary School	New Scheme	
	Rosebank School	New Scheme	
Henderson Intermediate (Yr 7 - 8)	Bruce McLaren Intermediate	New Scheme	Bruce McLaren Intermediate will impact Blockhouse Bay Intermediate, Avondale Intermediate, Kelston Intermediate and Glen Eden Intermediate. They will be involved in bundle meetings also concerning Kelston Intermediate zone, however it is not anticipated they will be proposed to amend or overlap their schemes.

Bundle	School	New scheme or amendment	Impact on other schools
Henderson Primary (Yr 1 - 6)	Prospect School	New Scheme	Tirimoana School, Freyberg Community School and Edmonton School will be impacted by the implementation of enrolment schemes at the Henderson primary schools as adjacent schools. They will be involved in bundle meetings however it is not anticipated they will be proposed to amend their schemes.
	Ranui School	New Scheme	
	Henderson School	New Scheme	
	Henderson South School	New Scheme	
	Pomaria Road School	New Scheme	
Parakai School (Yr 1 - 6)	Parakai School	New Scheme	Waimauku School, Waioneke School, Kaukapakapa School Helensville School will be impacted by the Parakai zone. They will be involved in bundle meetings, however it is not anticipated they will be proposed to amend or overlap their schemes.

Enrolment Scheme information for whānau and school community

The Board of [insert school name] is working with the Ministry of Education to [establish/amend] an/our Enrolment Scheme.

The Ministry of Education regularly monitors population growth, enrolment patterns, and future school roll changes across Tāmaki Makaurau. As part of this regular monitoring, the Ministry now consider an enrolment scheme/amendment is necessary for our school.

Any student currently enrolled and attending our school will not be impacted by the change and will be entitled to continue attending the school irrespective of where they currently live.

The new/amended enrolment scheme will:

- ensure we have a fair and transparent way to manage the school roll.
- will include a geographical home zone. Children that live within the home zone will be entitled to enrol at the school.

You can find extensive information about enrolment schemes on the Ministry's website, including frequently asked questions for whānau and community. [About enrolment schemes – Education in New Zealand](#).

When developing an enrolment scheme, the Ministry must consult the school's Board and take reasonable steps to understand the views of the local community, including local iwi, manu whenua and Māori communities associated with schools.

The Ministry will be consulting with us in the near future, and we will share this process with you on our school channels so you can have your say.

Have any questions now?

Contact our school Board:

- [insert contact details]

Contact the Ministry of Education:

- Ph: 09 632 9470
- Email: network.team@education.govt.nz

Annex 4: Phase 2 schools-key risks and mitigations.

School(s) and RAG	Risk comment and mitigation
Glenavon and Wesley Intermediate Bundle (2 new schemes)	<p>Glenavon School is under roll pressure due to attracting students from out of the area for special programmes. The school has requested to implement a zone immediately to manage the risk of overcrowding. Since the network is quite mixed, we may have to suggest overlaps with neighbouring schools.</p> <p>There is extensive HLC development over the next 10-15 years in Mt Roskill. Wesley Primary School has been zoned in phase 1 and the intermediate should now be zoned. This may affect neighbouring schools and discussion around a possible amendment of central Auckland Intermediate school zones may be contentious. This will require a slow and steady bundle approach with options to consider.</p>
Howick Primary School, Owairoa School and Macleans School – Howick Bundle (1 new scheme)	Howick Primary School is the only remaining unzoned school in Howick. They were engaged in phase 1 around Macleans Primary and would like to progress to implement a zone. Any zone will likely look to overlap with neighbouring Owairoa School as in close proximity and they have a large zone. This will need facilitated negotiation as it is historically contentious.
Tāmaki Primary School bundle (7 new schemes)	The schools in Tāmaki are heavily impacted by the Tāmaki Regeneration Project and will experience significant growth. The bundle is tagged as moderate risk as a large complex bundle that is managing a lot of change. The Education and Network teams will work closely together with the Kāhui Ako in the area and use these platforms to inform and have discussions with the bundle and wider eastern area of schools.
Pakuranga primary school bundle (5 new schemes)	The Pakuranga schools were approached in phase but were moved to phase 2. Elm Park and Pakuranga Heights School have growing rolls and pull from a large catchment as Pakuranga area is not zoned. Need to implement zones to avoid overcrowding and manage the network. Determining boundaries may be contentious and will need to be transparent and engaged with all the schools and community. Anchorage Park School, Riverina School and Riverhills School have raised concerns with representatives of their community regarding earlier conversations being delayed by other schools.
Selwyn College (amendment) and Glendowie College bundle – (1 amendment)	Selwyn College wishes to amend its zone to overlap with part of the Glendowie College zone. The schools were involved in bundle conversations in phase 1 when Tamaki College implemented a zone. Any overlaps will be likely be contentious with the Glendowie College Board and Principal and will likely be reflected in community submissions. The Ministry will work with the Tāmaki primary schools earlier in the year, and progress with the secondary school amendment based on readiness of schools to engage. The Ministry will need to work closely with external stakeholders in the community on the proposed amendments.
James Cook High School and Pakuranga High School bundle (2 new schemes)	There is often greater interest by the community with secondary school zones as there is a greater impact on current network trends. The options analysis will determine options in line with current network trends and we will work with schools in the area and to understand views of the community.
Hingaia South (Park Estate relocation) – Hingaia Bundle (1 new scheme)	Neighbouring schools will need amend zones in line with the Hingaia South school relocation. There is a perceived community risk due to a change in school that the community will be in zone for. Will require broad community consultation.
Te Papapa School – Oranga Bundle (1 new scheme)	The Education and Network team are currently working to resolve a historical issue with the neighbouring Oranga School zone. A working group has been established with the school, community, National Office and Network and Education team representatives. The process will need to consult whānau Māori and take a bundled approach to work with neighbouring schools and uphold relationships with schools and the community.