



Education Report: Consultation on a change of classification for Bay of Islands International Academy (1112)

To:	Hon Jan Tinetti, Associate Minister of Education (School Operation)		
Cc:	Hon Chris Hipkins, Minister of Education Hon Kelvin Davis, Associate Minister of Education – (Maori Education)		
Date:	5 September 2022	Priority:	Medium
Security Level:	In Confidence	METIS No:	129 343
Drafter:	Pat Conrad – Senior Education Adviser Te Tai Tokerau	DDI:	9(2)(a)
Key contact and number:	Hira Gage, Director Education Te Tai Tokerau Te Tai Rā Te Mahou	Mobile:	9(2)(a)
Messaging seen by Communications team:	No	Round robin: No	

Purpose of report

This report seeks your approval to consult on a change of classification for Bay of Islands International Academy (1112) from a Year 1-8 full primary state school to a Year 1-10 composite state school, with the additional year levels to be phased in over the next two years.

Summary

- 1 Bay of Islands International Academy (BOIIA) is a decile 6, co-educational Year 1-8 full primary school located in the settlement of Purerua Peninsula. This is a rural community 15 minutes northeast of Kerikeri, in the Te Tai Tokerau region.
- 2 The school is an authorised International Baccalaureate (IB) provider teaching the Primary Years Programme (PYP) and had a July 2022 roll of 96 students.
- 3 The principal, Chris Bell, has proactively strengthened the relationship between the school and the iwi, developing a localised curriculum based on Ngāti Rehia tikanga.
- 4 In 2017 the school applied unsuccessfully for a change of classification. While there was strong support for the change amongst the staff and some members of the community, both Kerikeri High School and the Ngāti Rehia iwi expressed concern around the choice of education at Year 9 and 10 due to the Ministry's Transport Entitlement policy.
- 5 Since 2017, the principal has been working on the relationship between Ngāti Rehia and the school. This relationship has been strengthened considerably and Ngāti Rehia now supports the proposal for a change in classification.

- 6 Supporting evidence from engagement with the school, whānau and iwi conducted in February 2022, showed 90% parent support for the proposal.
- 7 The Board has proposed a phased implementation of Year 9 being introduced in 2023 and Year 10 students in 2024.
- 8 It is estimated that the change in classification would result in approximately 15 Year 9 students remaining at Bay of Islands International Academy in the first year, progressing through to Year 10 the following year. The school expects a negligible amount of new enrolments into Years 9 or 10. The students would then choose secondary school for the remainder of their secondary schooling.
- 9 There would be no property implications as the school has sufficient teaching spaces for the projected roll. There are two relocatable spaces on site that are sufficient to accommodate the Year 9 and 10 students, but they will require significant refurbishment to bring them up to Designing Quality Learning Spaces (DQLS) standards.

Recommended actions

The Ministry recommends you:

- a. **note** the Ministry has received an application from the Board of the Bay of Islands International Academy (1112) proposing that you change the classification of the school from a full primary school (Year 1-8) to a composite school (Year 1-10); and
- b. **note** that the Board has proposed a phased implementation of Year 9 in 2023, and Year 10 in 2024; and
- c. **agree** that the Ministry undertake, on your behalf, consultation under section 209 of the Education and Training Act, with all state schools that might be affected by the change of classification of Bay of Islands International Academy.

☒ Agree ☐ Disagree

If you agree, you are asked to:

- d. **sign** the attached letters to the presiding member of the Board and Member of Parliament informing them of your decision, and
- e. **agree** that this education report be proactively released. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982.

☒ Agree ☐ Disagree



Isabel Evans
Hautū | Deputy Secretary
Te Mahau | Te Tai Raro

05/09/2022



Hon Jan Tinetti
Associate Minister of Education
(School Operations)

10/09/2022

Background

1. Bay of Islands International Academy (BOIIA) (1112) is a decile 6, co-educational, Year 1-8 full primary state school located in the settlement of Purerua Peninsula. A rural community 15 minutes northeast of Kerikeri in the Te Tai Tokerau region.
2. The school is currently delivering its localised curriculum in both English and te reo Māori.
3. The school currently has 5.90 full-time teacher equivalent (FTTE) based on the school's 2022 provisional staffing entitlement. Its July 2022 roll was 96.
4. The school roll has fluctuated over the last five years ranging from 90 to 114. While there is both enrolment of new students and students leaving over a year, there is also a noted positive population trend in the Kerikeri area. This is fed by whānau moving back to the area as well as population growth.
5. The number of Māori students range from 36.8% to 60% of enrolled numbers. Currently, students identifying as Māori do not come from homes where te reo Māori is spoken.
6. Since Chris Bell's appointment as principal in 2017, he has proactively strengthened the relationship between the school and the iwi, developing a localised curriculum based on Ngāti Rehia tikanga.
7. The Board previously proposed a change of classification in 2017. The proposal did not succeed due to concerns raised by Kerikeri High School and Ngāti Rehia about implications of the proposed change. Their concerns were based on a reduction of choice for students who live in the immediate area of the BOIIA. This was because students would be unable to access specialist teaching and learning in the Kerikeri High School's purpose-built facilities should they wish, unless private transport is available to them.

Application

8. The change in classification would result in approximately 15 Year 9 students remaining at BOIIA in the first year, progressing through to Year 10 the following year. The school anticipates new enrolments into Years 9 or 10 would be low or negligible. Students would move on to a secondary school of their choice for the remainder of their schooling. The Board has suggested a phased implementation with Year 9 starting in 2023 and Year 10 starting in 2024.

2023 Years 1 – 9 (only Year 9 students are proposed to be enrolled)

2024 Years 1 – 10

The suggested combined rolls to 2023 are set out in the table below:

Year	0	1	2	3	4	5	6	7	8	9	10	TOTAL
2022	0	14	14	16	7	10	18	9	8			96
2023	5	15	15	14	15	8	15	12	10	15		124
2024	5	15	15	14	15	10	15	12	10	15	15	141
2025	5	15	15	15	14	15	10	15	12	10	15	141
2026	5	15	15	15	15	14	15	10	15	12	10	141

9. The proposal aims to provide secondary level education up to Year 10, in order to offer students diverse, flexible and innovative approaches to learning, utilising both school and wider community as sources of learning.

Legislation

10. Under section 198(1)(b) of the Education and Training Act 2020 (the Act), you may, by notice in the Gazette, declare a primary, an intermediate, or a secondary school to be composite school.
11. Under section 198(3) of the Act, you may, by notice in the *Gazette*, specify the year levels for which education must be given at a school (whether it is an existing school or a school whose classification has been changed under subsection (1)) and provide for year levels to be phased in over a specified period or periods.
12. Under section 209 of the Act, you must consult the Board of the state school concerned and the boards of all the state schools whose rolls might, in the Minister's opinion, be affected before changing the classification of a school under section 198(1).
13. It is noted that section 198(5) of the Act states that a notice declaring a change of classification must specify a day on which it takes effect. The effective date cannot be earlier than the end of the term after the term during which the notice is published. This means that in order for this change to be implemented from Term 1, 2023, should it be approved, a notice would need to be published in Term 3, 2022 (that is before 14 October). We would work to try to achieve this timeline if this proposal is approved.

Engagement and Consultation

14. An engagement hui was led by the principal with whānau of current students in February 2022 to assess initial support for this proposal. Survey results show that 90% of the school community support the change of classification proposal.
15. Under section 209 of the Act, you must consult the boards of all the state schools whose rolls might, in your opinion, be affected before changing the classification of a school under section 198(1).
16. If you agree, the Ministry will undertake this consultation on your behalf with:
 - Kerikeri High School
 - Kerikeri Primary School
 - Riveview School
 - Oromahoe School
 - Harvest Christian School
 - PPTA
 - NZEI
 - Ngāiti Rehia

Network analysis

17. It is predicted that the change of classification will not have a detrimental impact on the roll of Kerikeri High School. This is due to the estimation that a maximum of approximately 15 students will remain at BOIIA for Year 9 in the first year, progressing through to Year 10 in the following year. The school expects a negligible number of new enrolments in Years 9 and 10.
18. Presently, there are no bilingual pathways for Year 9 and Year 10 students in this area

Education in the local area

19. There is one state English medium secondary school in the area, Kerikeri High School, catering for Year 7-13 students. It has a roll of 1560 students.
20. All primary schools in the area are Year 1-8 full primary schools.

School	March 2022 Roll	Distance
Kerikeri Primary	457	17.8 km (19 min)
Riverview School	398	11.3 km (16 min)
Oromahoe School	165	29.4 km (28 min)
Harvest Christian School	32	29.5km (29 mins)

Property

21. BOIIA has capacity to cater for more students and no additional teaching spaces are required if this proposal is approved

Financial Implications

22. As of 31 December 2021 Bay of Islands International Academy reported a net operating surplus of \$4,236 and a positive working capital of \$113,549. There are no current significant financial concerns.

Staffing

23. The school has a 5.90 Full Time Teacher Equivalent Entitlements, based on its roll.
24. Its primary teachers have the capability to teach to Year 10 without undertaking further training.

Risks

25. The proposed BOIIA change of classification from a Year 1-8 full primary school to a Year 1-10 composite school would mean Year 9-10 students living in the area of Taronui Bay, Te Tii, Purerua, and Purerua Peninsula (28 students) wanting to attend Kerikeri High School would be ineligible for school transport assistance. This is because BOIIA would become their closest school that is able to accommodate their year level, not Kerikeri High School, which is located 15 minutes away by car.

Next steps

26. If you agree to initiate consultation, the Ministry will undertake this consultation on your behalf and report the results to you in a subsequent education report.
27. As required under section 209 of the Act, we will consult with all state schools whose rolls might be affected by this change in classification. We will also consult on your behalf with relevant iwi and hapū as part of the Crown's responsibility to give effect to Te Tiriti o Waitangi.

Proactive release

28. It is intended that this education report be proactively released in line with your expectations. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982.

Annex

Annex 1: Letters to the Presiding Member and Member of Parliament

Proactively Released

Hon Jan Tinetti

Minister of Internal Affairs
Minister for Women
Associate Minister of Education



Barney Lee
Presiding Member
Bay of Islands International Academy Board
935 Purerua Road
Kerikeri
0294

Tēna koe Barney

Thank you for your application proposing a change of classification to Bay of Islands International Academy from a Year 1-8 full primary school to a Year 1-10 composite school.

Before making a decision, I am required under section 209 of the Education and Training Act 2020, to undertake consultation with the Board of your school and the boards of all state schools whose rolls might be affected by the change. The Ministry of Education will undertake this consultation on my behalf.

They will also consult with appropriate sector organisations and groups such as local Iwi. As part of this consultation, the Ministry will advise you of their replies and provide an opportunity for your response.

When consultation is complete, the Ministry will inform me of the feedback received and advise me on your proposal. When I have considered this advice, I will make the decision.

The Ministry will continue discussions with your Board about the proposed change. Please contact Pat Conrad at pat.conrad@education.govt.nz if you have any questions about this process.

Nakū noa, nā

Hon Jan Tinetti
Associate Minister of Education (School Operations)

Hon Jan Tinetti

Minister of Internal Affairs
Minister for Women
Associate Minister of Education



Willow-Jean Prime
Member of Parliament for Northland
Parliament Building
Wellington

Tēna koe Willow-Jean

I have received an application from the Board of Bay of Islands International Academy proposing a change of classification from a Year 1-8 full primary school to a Year 1-10 composite school.

Under section 209 of the Education and Training Act 2020 I am required to undertake consultation with the Board of the school concerned and the boards of all state schools whose rolls might be affected before making a decision on the proposal. I also intend to consult with relevant sector bodies and community groups as appropriate.

The Ministry of Education will conduct this consultation on my behalf. Once consultation is completed, I will consider a detailed report containing all the consultation feedback. Once I have done so, I will then be in a position to make a decision.

Nakū noa, nā

A handwritten signature in black ink, appearing to read 'Jan Tinetti'.

Hon Jan Tinetti
Associate Minister of Education (School Operations)

Hon Jan Tinetti

Minister of Internal Affairs
Minister for Women
Associate Minister of Education



Hon Kelvin Davis
Member of Parliament for Te Tai Tokerau
Parliament Building
Wellington

Tēna koe Kelvin

I am writing to you as MP for Te Tai Tokerau.

I have received an application from the Board of Bay of Islands International Academy proposing a change of classification from a Year 1-8 full primary school to a Year 1-10 composite school.

Under section 209 of the Education and Training Act 2020 I am required to undertake consultation with the Board of the school concerned and the boards of all state schools whose rolls might be affected before making a decision on the proposal. I also intend to consult with relevant sector bodies and community groups as appropriate.

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Nakū noa, nā

Hon Jan Tinetti
Associate Minister of Education (School Operations)