



Education Report: Change of classification for Manutuke School (2602)

To:	Hon Chris Hipkins, Minister of Education		
Cc:	Hon Kelvin Davis, Associate Minister of Education		
Date:	19 October 2021	Priority:	Medium
Security Level:	In Confidence	METIS No:	1272109
Drafter:	Bruce Cumming, ECP Senior Advisor	DDI:	06 869 1525
Key Contact:	Viv Mulligan, Manager Education	DDI:	06 833 6737
Messaging seen by Communications team:	No	Round Robin:	No

Purpose

This report seeks your approval for a change of classification for Manutuke School (2602) from a Year 1 – 8 full primary school to a Year 1 – 10 composite school under section 198(1) of the Education and Training Act 2020. Manutuke School is a designated character school.

In June 2021 you agreed to consult under section 209 of the Education and Training Act 2020 on this proposal and this consultation has now been completed.

Summary

1. Manutuke School (the kura) is a Year 1 – 8 full primary school established in 1885 in the Tairāwhiti District. The kura has been delivering Māori medium education (MME), including Level 1 full immersion for its students, since 2004.
2. The board applied for a change of classification to become a Year 1 – 10 composite school in March 2021. In June 2021 you agreed to consult on this proposal, and the consultation has now been completed [METIS 1259583 refers].
3. Manutuke School became a designated character school in January 2020 and provides its ākonga with dual curricula (Te Marautanga o Aotearoa in te reo Māori and the New Zealand Curriculum in bi-lingual provision).
4. The board and whānau consider that there are educational advantages for ākonga remaining at the kura for Year 9 – 10 before moving to a wharekura. These include fostering the connection these ākonga have to each other through the strong Rongowhakaata pedagogy.

5. The kura roll includes a significant proportion of students who whakapapa to Rongowhakaata Iwi, and this is reflected in their curriculum.
6. The change of classification to a composite school contributes to the Ministry's goals to strengthen Māori medium education pathways into secondary year levels in the network.
7. During the consultation period we consulted with 22 state schools whose rolls might be affected by this change. All boards who were consulted either supported or had no concerns about the change.

Recommended actions

We recommend that you:

- a) **note** that in March 2021, we received an application from the board of Manutuke School asking you to change their classification from a full primary designated character school (Year 1 – 8) to a Year 1 – 10 composite school;
- b) **note** that under section 209 of the Education and Training Act 2020 (the Act), you must consult with the boards of all state schools whose roll might be affected by this change, and that this consultation has now been completed;
- c) **note** we also consulted with Rongowhakaata iwi, the New Zealand Educational Institute Te Riu Roa and the New Zealand Post Primary Teachers' Association;
- d) **note** that a change of this type is required by the Act to be gazetted one full term before the change is implemented; and
- e) **agree** that, under section 198(1) of the Education and Training Act 2020, Manutuke School will change its classification to a composite (Year 1 – 10) effective from the start of Term 2, 2 May 2022;

Noted

☒ Agree ☐ Disagree

If you agree, you are asked to:

- f) **sign** the attached letters to the board and the local MPs informing them of your decision;
- g) **sign** the attached *New Zealand Gazette* notice; and
- h) **agree** that this report will be proactively released as per your expectation. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982.

Signed

☒ Agree ☐ Disagree



Jocelyn Mikaere
Hautū – Te Mahau | Te Tai Whenua
Deputy Secretary
Te Tai Whenua
19/10/2021



Hon Chris Hipkins
Minister of Education

8 / 12 / 2021

Background

1. Manutuke School (the kura) is a designated character school located in Manutuke, 14km from Gisborne city in the Tairāwhiti area. The kura was established in 1885 as Te Arai Native School, and has been delivering Māori medium education (MME) Level 1 to most of its students since 2004.
2. The kura roll includes a significant proportion of students who whakapapa to Rongowhakaata Iwi, and this is reflected in the curriculum at the kura.
3. Over the past three years the kura roll has been relatively stable. The July 2021 roll was 145 ākonga with the majority, 94%, being Māori, and the remaining 6% European and Pacific students.
4. Tolaga Bay Area School (TBAS) currently operates an off-site classroom for Year 9 and 10 ākonga at the kura. The off-site classroom has 28 ākonga and we anticipate that if reclassification is approved, most, if not all current ākonga in the off-site classroom will enrol at the kura for Term 2, 2022.
5. The board considers that it can provide high quality support for students transitioning to senior secondary education if they remain enrolled at the kura for Year 9 and 10.
6. About two thirds of the students at the kura are learning in MME Level 1, with the remainder in MME Level 3.
7. The board applied for change of classification to help support whānau, who voiced wishes to keep their ākonga within the context of their iwi philosophy and teachings. The consensus with whānau is that keeping ākonga within this context for Year 9 and 10 will help with the transition into high school / wharekura in the future.
8. Manutuke School is a member of the Turanganui-a-Kiwa / Gisborne Collective Kāhui Ako. The board has conducted discussions with secondary schools and wharekura boards in the Gisborne district to ensure that further education pathways are available for students who graduate from the kura after Year 10.
9. The kura has expressed interest in establishing a complete educational pathway for ākonga (Year 1 – 13) at some time in the future.

Education in the local area

10. The secondary schooling options in Gisborne city are Gisborne Boys' High School, Gisborne Girls' High School, Lytton High School and Campion College.
11. There are two composite schools (Year 1 – 13) providing MME, Te Kura Kaupapa Māori o Ngā Uri A Maui and Te Kura Kaupapa Māori o Horouta Wānanga in Gisborne, and an off-site unit of Te Kura Kaupapa Māori o Kawakawa Mai Tāwhiti.
12. Most students who will enrol at Manutuke School for Year 9 and 10 will be current ākonga transitioning through from Year 8.
13. The kura provided roll projections in their application. It is anticipated that the kura will retain approximately 29 Year 9 and 10 ākonga out to 2023.

Table 1: Projected full roll out to 2023

Educational Year	Roll Total	off-site unit
Actual July 2020	140	
Actual July 2021	145	26
Projected (with Year 9 and 10) July 2022	173	
Projected (with Year 9 and 10) July 2023	174	

Consultation

Consultation with schools

14. Twenty-two school and kura boards whose rolls might be affected by the proposed change were invited to make comments. Five school boards supported the change, and the remainder had no comments or concerns. The table below outlines the schools consulted and their responses.

Table 2: Schools that were consulted

School	Year	Comments
Awapuni School	1 – 6	No concerns
Cobham School	1 – 6	No comments
Elgin School	1 – 6	No comments
Kaiti School	1 – 6	Support
Gisborne Central School	1 – 6	No comments
Makaraka School	1 – 6	No comments
Mangapapa School	1 – 6	No comments
Ormond School	1 – 6	No comments
Riverdale School	1 – 6	No comments
Te Wharau School	1 – 6	No comments
Te Hapara School	1 – 6	No comments
Muriwai School	1 – 8	No comments
Waikirikiri School	1 – 8	No comments
Patutahi School	1 – 8	Support
Gisborne Intermediate School	7 – 8	Support
Ilinster Intermediate School	7 – 8	No comments
Gisborne Boys' High School	9 – 15	Support
Gisborne Girls' High School	9 – 15	No comments
Lytton High School	9 – 15	No comments
Te Karaka Area School	1 – 15	Support
TKKM o Horouta Wānanga	1 – 15	No comments
TKKM o Ngā Uri A Maui	1 – 15	No comments

Consultation with iwi

15. The application by Manutuke School to become a Year 1 – 10 composite designated character school is fully supported by the Rongowhāata Iwi Trust; which is the mandated tribal authority for the Rongowhāata Iwi. The Iwi Trust sees the move as the next step in developing life-long members of the tribe and the wider New Zealand society.

Consultation with sector bodies

16. The New Zealand Educational Institute Te Riu Roa (NZEI) supports Manutuke School's application to become a composite school.
17. The New Zealand Post Primary Teachers' Association (PPTA) stated that there is support from Gisborne school principals for the change. The PPTA noted that there are already a number of secondary and composite schools in the area.

Education considerations

18. In preparation for the change, the kura has developed planning documents for the proposed curriculum showing course and assessment outlines. The board has engaged with whānau about these plans and received positive support from the community.
19. The education that students receive is based on the Manutuke Model which includes the Manutuke philosophy and principles of Ngā Maunga Toa Kōrero, the Pōwhiri Inquiry Model, Puketapu (resilience), Papatū (adaptability) and Manawaru (innovation).
20. The table below outlines the number of students who have been enrolled at the kura in MME Level 1 since 2018, and projections out to 2023 of how many would receive MME Level 1 if this proposal is approved.

Table 3: Projected MME roll out to 2023, if Year 9 and 10 ākonga remain at the kura

Year	Total in MME	Off-site unit
Actual July 2018	70	
Actual July 2019	85	
Actual July 2020	83	
Actual July 2021	89	20
Projected July 2022	135	
Projected July 2023	143	

21. The current maximum roll of the kura is 155 which was set in 2020. The Ministry will support the board to apply for an increase to the maximum roll if a change of classification is approved.

Staffing

22. Should you agree to the proposed change, the kura will be entitled to additional 2.90 Full-Time Teacher Equivalent of staffing for about 25 additional students. The board has recruited a teacher who has secondary school level MME experience, and if change of classification is approved, can transition into teaching Year 9 and 10.

Financial implications

23. The total operational financial impact for the Crown if the change is approved (including resourcing and staffing) is estimated to be \$580,523 (GST Incl.).

24. Tolaga Bay Area School, which is currently operating an off-site class at Manutuke School, would have a reduction to their staffing and funding roll as a result of the change. This reduction will amount to \$78,350 (GST Incl.) of operational funding in 2022.
25. The additional cost to the Ministry would be \$502,173 (GST Incl) using the 2022 funding rates.

School financial viability

26. The audited 2020 annual accounts for Manutuke School shows a positive equity of \$146,697, 9(2)(g)(i), working capital of \$39,884 and a deficit of \$17,322. 9(2)(g)(i)

27. 9(2)(g)(i)

Property implications

28. The kura will enter a new Five Year Agreement (5YA) on 1 July 2022 and will be eligible for Accelerated Modernisation Scheme funding to continue modernisation of the teaching spaces in one classroom block.
29. There is sufficient property capacity for the expected roll growth.

Transport implications

30. The kura receives Māori Medium School Transport Funding to contract its own school transport. An increase in eligible student numbers would increase transport funding for the kura.

Risks and mitigations

31. Following the retirement of the long-standing principal, the board has advertised for a permanent principal. Until an appointment is made, the deputy principal is acting in the principal role. This is regarded as a low-level risk. We will continue to provide support to the kura while this recruitment process is completed.
32. Currently there is a group of Year 9 and 10 students who are receiving their education at the kura through an off-site arrangement with Tolaga Bay Area School. We will ensure that the off-site arrangement is able to continue into Term 1, 2022 (or longer should it be needed) to support the students' education pathways.

Conclusion

33. The proposal is supported by the kura whānau and community, and the local network have no concerns about the change.

34. The kura has shown readiness for the proposed change by engaging with their whānau and community on the proposed curriculum.
35. There is sufficient property capacity for the expected roll growth.
36. We consider that the benefits of approving the proposal outweigh the additional costs expected to be incurred. We also consider that this proposal aligns with Ministry goals to grow MME in the network.
37. The current maximum roll of the kura is 155 which was set in 2020. The Ministry will discuss with the board an increase to the maximum roll if a change of classification is approved.

Next steps

38. If after considering the information in this report, you decide you are satisfied the kura should change its classification, a draft letter (Annex 1) and New Zealand Gazette notice (Annex 3) are attached for you to inform the board and gazette the change. We will hand deliver the board letter.

Proactive release

39. This education report will be proactively released as per your expectation that information be released as soon as possible. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982.

Annex

- Annex 1: Letter to the board
- Annex 2: Letters to local MPs
- Annex 3: *New Zealand* Gazette Notice

Proactively Released

Hon Chris Hipkins

MP for Remutaka

Minister for COVID-19 Response

Minister of Education

Minister for the Public Service

Leader of the House



Ms Kristi Brown
Presiding Member
Manutuke School Board
59 Waingake Road
Manutuke
Gisborne 4053

Ref: CH10987

Dear Kristi

Thank you for your application to change the classification of Manutuke School from a Year 1 – 8 full primary school, to a Year 1 – 10 composite school.

I have considered all the information provided to me, including the submissions from your recent consultation period and I am pleased to tell you I have approved your proposal.

This change takes place under section 198 (1) and (3) of the Education and Training Act 2020 and this change will be notified in the *New Zealand Gazette*, to take effect from Term 2 of 2022.

In making the transition to become a composite school there will be a number of matters your board will need to consider. Please work with your governance support agency and the Ministry of Education to support you through the transition period.

I would like to take this opportunity to record my appreciation for the service of the board, principal and teaching staff have given to the students at Manutuke School.

If you have any further questions, please contact Vivienne Mulligan, Manager Education in the Hawkes Bay – Tairāwhiti office on 06 833 6737.

Yours sincerely

A blue ink signature of Hon Chris Hipkins.

Hon Chris Hipkins
Minister of Education

Proactively Released

Hon Chris Hipkins

MP for Remutaka

Minister for COVID-19 Response

Minister of Education

Minister for the Public Service

Leader of the House



Hon Meka Whaitiri
MP for Ikaroa-Rawhiti
Parliament Buildings
WELLINGTON

Ref: CH10989

Dear Meka

I am pleased to advise that I have approved an application from the Manutuke School Board for a change of classification for Manutuke School from a Year 1 – 8 designated character school to a Year 1 – 10 composite designated character school.

After considering all information provided to me, I have decided to approve this application. The change will be notified in the *New Zealand Gazette*, and will take effect from Term 2 of 2022.

Yours sincerely

A handwritten signature in blue ink, appearing to be 'CH'.

Hon Chris Hipkins
Minister of Education

Hon Chris Hipkins

MP for Remutaka

Minister for COVID-19 Response

Minister of Education

Minister for the Public Service

Leader of the House



Hon Kiritapu Allan
MP for East Coast
Parliament Buildings
WELLINGTON

Ref: CH10990

Dear Ms Allan

I am pleased to advise that I have approved an application from the Manutuke School Board for a change of classification for Manutuke School from a Year 1 – 8 designated character school to a Year 1 – 10 composite designated character school.

After considering all information provided to me, I have decided to approve this application. The change will be notified in the *New Zealand Gazette*, and will take effect from Term 2 of 2022.

Yours sincerely

Hon Chris Hipkins
Minister of Education

Proactively Released

Change of classification for Manutuke School, Gisborne, 2602

Under section 198(1) and (3) of the Education and Training Act 2020, I declare that Manutuke School, a Year 1 – 8 full primary, designated character school, will become a Year 1 – 10 composite designated character school from Term 2, 2022.

Dated at Wellington this 8th day of December 2021



Hon Chris Hipkins
Minister of Education

Proactively Released