



Education report: Change of classification for Te Kura Kaupapa Māori o Te Hiringa, Tokoroa (3100)

| | | | |
|---|---|---------------------|-------------|
| To: | Hon Kelvin Davis, Associate Minister of Education (Māori Education) | | |
| Cc: | Hon Jan Tinetti, Minister of Education | | |
| Date: | 11 July 2023 | Priority: | Medium |
| Security Level: | In Confidence | METIS No: | 1310573 |
| Drafter: | Holly Chapman, Senior Advisor Network | DDI: | 07 850 8892 |
| Key Contact: | Marcus Freke, Director of Education | DDI: | 07 850 8896 |
| Messaging seen by Communications team: | No | Round Robin: | No |

Purpose

This report seeks your approval for a change of classification for Te Kura Kaupapa Māori o Te Hiringa (3100) from a Year 1-8 full primary kura to a Year 1-13 composite wharekura, under section 198(1) of the Education and Training Act 2020.

In March 2023, you agreed to consult under section 209 of the Education and Training Act 2020 on this proposal [METIS 1303415 refers]. The Ministry has now completed this consultation.

Summary

1. Te Kura Kaupapa Māori o Te Hiringa (the kura) is a Year 1-8 full primary kura located in Tokoroa, within the hapū boundaries of Raukawa in the Waikato region. The kura provides Māori immersion education for ākonga and is affiliated to Te Rūnanga Nui o Ngā Kura Kaupapa Māori (TRN). The Board, senior leaders, staff and whānau of the kura are committed to the values-based philosophy of Te Aho Matua.
2. The kura has been retaining their secondary ākonga and teaching them on site, under an arrangement with TKKM o Whakarewa I te reo ki Tūwharetoa, in Taupō. The Board, TRN and the Ministry consider that the kura is ready to take over governance for all Year 1-13 ākonga.
3. The marau ā-kura (local curriculum) is based on Raukawa knowledge. It is designed to extend the teaching and learning opportunities for ākonga and provide a full immersion education pathway with the kura through to Year 13.
4. When consulting with the four schools whose rolls might be affected by this change, we received only positive feedback for this application. We also received positive feedback when consulting with iwi, and relevant sector groups including the Post Primary



Teachers Association (PPTA), the New Zealand School Trustees Association (NZSTA), and the New Zealand Educational Institute (NZEI).

5. We support this application as the kura delivers their curriculum with a Raukawa focus, they are in a good financial position, there would be minimal impact to the current network of schools in the area, and there is increasing demand for Māori immersion education. There is also strong support from the kura whānau and from within the wider community for this change of classification.
6. The kura are currently able to deliver the National Certificate of Educational Achievement (NCEA) through their tuakana arrangement with Whakarewa i te Reo ki Tūwharetoa in Taupō.

Proactively Released

Recommended Actions

The Ministry of Education recommends that you:

- a) **note** that in June 2022, we received an application from the Board of Te Kura Kaupapa Māori o Te Hiringa asking you to change their classification from a Year 1-8 full primary kura to a Year 1-13 composite wharekura;
- b) **note** that in March 2023, under section 209 of the Education and Training Act 2020 (the Act), you agreed to consult on the proposed change of classification for Te Kura Kaupapa Māori o Te Hiringa, and the Ministry has completed that consultation on your behalf;
- c) **note** that a change of this type is required by the Act to be published in the *New Zealand Gazette* with a commencement date no earlier than the end of the term after the term during which the notice is published; and
- d) **agree** that, under section 198(1)(b) of the Act, Te Kura Kaupapa Māori o Te Hiringa will change its classification from a Year 1-8 full primary kura to a Year 1-13 composite wharekura effective from 1 January 2024;

☒ **Agree** ☐ **Disagree**

If you agree, you are asked to:

- e) **sign** the attached letter to the Presiding Member of the Board and the local Members of Parliament informing them of your decision (Annex 1);
- f) **sign** the attached *New Zealand Gazette* notice (Annex 2).

We also recommend that you:

- g) **agree** that this report will be proactively released as per your expectation. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982.

☒ **Proactively release** ☐ **Not Release**



Jocelyn Mikaere
Hautū | Deputy Secretary
Te Mahau | Te Tai Whenua

11/07/2023



Hon Kelvin Davis
Associate Minister of Education
(Māori Education)

16/07/2023

Background

1. Te Kura Kaupapa Māori o Te Hiringa (the kura) is a state, co-educational, Year 1-8 full primary kura, located in Tokoroa, Waikato.
2. Te Kura Board has applied to change the classification of the kura from a Year 1-8 full primary kura to a Year 1-13 composite wharekura.
3. The March 2023 roll of the kura was 106 ākonga, with 6 ākonga in Year 8. The average number of children in each year level at the kura is 15 ākonga.
4. The kura currently provides for their Year 9-13 ākonga under a satellite arrangement with Te Kura Kaupapa Māori o Whakarewa I Te Reo Ki Tūwharetoa. They learn on site but are enrolled at Te Kura Kaupapa Māori o Whakarewa I Te Reo Ki Tūwharetoa.
5. The Board had originally proposed that the change of classification commence from Term 1, 2023. However, under section 198 (5) of the Education and Training Act 2020 (the Act), a change of classification can take effect no earlier than the end of the term following the term that the notice of change is published in the *New Zealand Gazette*. Therefore, we are recommending the change take place Term 1, 2024.
6. The projected rolls are set out in the table below. In 2026 the projected roll for Year 9-13 will be a total of 52 ākonga.

| Year | 0 | 1 | 2 | 3 | 4 | 5 | 6 | 7 | 8 | 9 | 10 | 11 | 12 | 13 | Total |
|------|----|----|----|----|----|----|----|----|----|----|----|----|----|----|-------|
| 2024 | 13 | 15 | 15 | 24 | 15 | 15 | 13 | 17 | 6 | 18 | 3 | 8 | 7 | 1 | 170 |
| 2025 | 13 | 13 | 15 | 15 | 24 | 15 | 15 | 13 | 17 | 6 | 18 | 3 | 8 | 7 | 182 |
| 2026 | | 13 | 13 | 15 | 15 | 24 | 15 | 15 | 13 | 17 | 6 | 18 | 3 | 8 | 175 |

Network Considerations

7. The kura is located in South Waikato, which has a range of secondary schooling options with English-medium schools and kura offering full immersion te reo Māori education.
8. The kura and Te Wharekura o Te Kaokaoroa o Pātetere (Year 1-13) in neighbouring Putāruru are Māori immersion Level 1 providers. Tokoroa High School (Year 9-13) and Forest View High School (Year 9-13) are English medium schools.
9. The kura is the only local Kura Kaupapa Māori, affiliated with Te Rūnanga Nui o Ngā Kura Kaupapa Māori o Aotearoa (TRN) and follows Te Aho Matua philosophy and practices.
10. The number of Year 9-13 ākonga at the three schools/kura over the past five years are shown in the table below.

| School Name | Roll numbers for each year | | | | |
|--|----------------------------|------|------|------|------|
| | 2018 | 2019 | 2020 | 2021 | 2022 |
| Forest View High School (159) | 299 | 326 | 296 | 313 | 375 |
| Te Wharekura o Te Kaokaoroa o Pātetere (567) | 96 | 78 | 87 | 91 | 92 |
| Tokoroa High School (158) | 520 | 527 | 512 | 466 | 422 |
| Total | 915 | 931 | 895 | 870 | 889 |

11. This data shows that South Waikato schools and kura rolls have been relatively steady over the past five years.
12. The effect of the proposed change of classification on the rolls of other South Waikato schools and kura is not expected to be significant as Year 9-13 ākonga are currently being retained by the kura. Most of the ākonga who will enrol at the kura for Years 9-13 will have been previously enrolled at the kura for Years 0-8.
13. The impact of the reclassification for Māori immersion education is expected to be positive, with currently enrolled ākonga having the option to continue their full immersion education pathway at the kura through to Year 13.
14. The kura forecasts that the roll size will increase from 106 ākonga in July 2023 to 175 ākonga by 2026. We consider these projections are realistic based on steady roll growth at the kura and retention rates of current Year 7 and 8 ākonga.
15. The proposed change will strengthen the local Māori immersion pathway for ākonga Māori.
16. The 2022 Education Review Office (ERO) report for the kura shows positive results for ākonga. Ākonga are happy, engaged, and confidently manage themselves. Opportunities are provided for tuakana teina interactions, promoting leadership skills and extending learning. The kura is actively upskilling its current specialist teaching staff within the kuranui to build capability in te reo Māori.

Consultation

17. Section 209 of the Education and Training Act 2020 (the Act) requires you to consult with the Board of the school concerned and the boards of all state schools whose rolls might be affected before deciding whether to approve a change of classification.
18. We consulted with the boards of four local schools/kura, which included kura offering Māori immersion education and English medium education from Year 9-13. Local iwi, TRN, NZEI Te Riu Roa and PPTA were also included in the consultation as groups who have an interest in the change of classification.
19. During the consultation process letters were sent to these kura and groups that could potentially be affected.

20. The results of consultation are shown in the table below:

| Name | Year Level | Position | Issues raised |
|---|------------|------------|------------------|
| Forest View High School | Year 9-13 | Supportive | No issues raised |
| Te Wharekura o Te Kaokaoroa o Pātetere | Year 1-13 | Supportive | No issues raised |
| Tokoroa High School | Year 9-13 | Supportive | No issues raised |
| Te Kura Kaupapa Māori o Whakarewa i Te Reo Ki Tūwharetoa | Year 1-13 | Supportive | No issues raised |
| Raukawa Iwi | | Supportive | No issues raised |
| Te Rūnanganui o Ngā Kura Kaupapa Māori (TRN) | | Supportive | No issues raised |
| New Zealand School Trustees Association (NZSTA) | | Supportive | No issues raised |
| New Zealand Post Primary Teachers' Association / Te Wehengarua (PPTA) | | Supportive | No issues raised |
| New Zealand Educational Institute (NZEI) | | Supportive | No issues raised |

Staffing implications

21. The Board and Principal have consulted the staff throughout the application process. All staff support the proposed change of classification to a Year 1-13 wharekura.
22. In 2023, the kura is entitled to 10.28 Full Time Teacher Equivalent (FTTE) entitlement staffing. If you agree to the proposed change of classification the estimated increase in FTTE for the roll numbers provided, based on 2023 calculations, would be 4.62 FTTE. This calculation is an estimate only and doesn't include additional entitlements such as technology staffing or any beginning teacher entitlements.
23. Currently, the kura have four fully qualified kaiako on site delivering NCEA standards L1, L2, and L3 including the co-requisite credits for Te Reo Matatini me te Pāngarau for Tau 9 and 10. The kura currently has the ability to deliver NCEA under an agreement with Whakarewa i te Reo ki Tūwharetoa in Taupō. Although two kaiako are officially employed by the tuakana kura, they will remain with the kura. The other two kaiakio are employed by Te Kura Kaupapa Māori o Te Hiringa to deliver Literacy and Numeracy from Year 9-13, including NCEA subjects.
24. Iwi and hapū members within Raukawa, such as kaumatua, will support kaiako with the curriculum delivery of specific iwi and hapū knowledge.

Financial implications

25. If the change is approved, the total operational financial impact for the Crown (including resourcing and staffing) is estimated to be 9(2)(b)(ii) [REDACTED]. This amount does not include costs associated with surplus staffing should there be any as a result of the change of classification.
26. The kura has successfully managed its finances over the past five years. Reserves have been kept at a strong level and any additional funding has been spent on ensuring strong educational outcomes for their ākonga. As of 30 November 2022, the kura had 9(2)(b)(ii) [REDACTED]. This is a very strong financial position for a kura of this size.

Property implications

27. The kura currently has six teaching spaces, which can accommodate 153 ākonga, and are currently catering for a roll of 106 ākonga. If approved, the change is likely to result in an additional 52 ākonga on the roll.
28. The kura is working with the Ministry and Te Rūnanga Nui to ensure sufficient learning spaces for the projected roll.
29. The Board has indicated its intent to fund two temporary prefabricated buildings. However, the Ministry will look to provide property for the kura to meet the anticipated roll growth through prioritisation processes and future budget bids.
30. The area has a high need for a wharekura in the region, with demographic statistics showing a high percentage of Māori. The kura has been maintaining the property asset well and it is in good condition.

Transport implications

31. If you approve this application, there would be no changes to existing transport arrangements necessary. The retention of ākonga to Year 13 will increase the transport allowance provided to the kura (on a per ākonga basis), however, the amount involved would not be significant.

Risks and mitigations

32. There are no risks associated with this application.

Conclusion

33. We support this application as the kura delivers their curriculum with a Raukawa focus, they are in a good financial position, there would be minimal impact to the current network of schools in the area, and there is increasing demand for Māori immersion education. There is also strong support from the kura whānau, TRN and from within the wider community for this change of classification.

34. We consider that this proposal aligns with Ministry goals to strengthen Māori immersion education within the school network, it supports Kā Hikitia and other Ministry strategies.

Next steps

35. If, after considering the information in this report, you decide you are satisfied the school should change its classification, a draft letter (Annex 1) and *New Zealand Gazette* notice (Annex 2) are attached for your signature to give effect to the change.

Proactive release

36. It is intended that this report will be proactively released as per your expectation. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982.

Annexes

Annex 1: Letter to the Presiding Member of the Board and local Member of Parliament

Annex 2: Draft *New Zealand Gazette* notice for change of classification

Annex 1: Letter to the Presiding Member of the Board and local Members
of Parliament

Proactively Released

Hon Kelvin Davis

MP for Te Tai Tokerau

Minister for Māori Crown Relations: Te Arawhiti

Minister for Children

Minister of Corrections

Associate Minister of Education (Māori Education)



Llewellyn Wright
Presiding Member
Te Kura Kaupapa Māori o Te Hiringa Board
24 Tainui Street
Tokoroa 3420

Tēnā koe Llewellyn

Thank you for your application asking me to change the classification of Te Kura Kaupapa Māori o Te Hiringa from Year 1-8 full primary kura, to Year 1-13 composite wharekura.

I have considered all the information provided to me, including the feedback from the recent consultation period and I am pleased to tell you I have approved your proposal.

Under section 198 (1) and (3) of the Education and Training Act 2020, I have decided that Te Kura Kaupapa Māori o Te Hiringa will be a composite wharekura providing education for Year 1-13. This change will be notified in the *New Zealand Gazette* and take effect from 1 January 2024.

Please work with your board support organisation to ensure that the change to being a Year 1-13 composite school (under the Area School Collective Agreement) is managed well. The Ministry of Education's Te Tai Whenua (Hamilton) office will also contact you about implementing this change. Holly Chapman can also be contacted at holly.chapman@education.govt.nz if you have any questions about this process.

Heoi anō

Hon Kelvin Davis

Associate Minister of Education
(Māori Education)

Hon Kelvin Davis

MP for Te Tai Tokerau

Minister for Māori Crown Relations: Te Arawhiti

Minister for Children

Minister of Corrections

Associate Minister of Education (Māori Education)



Rt Hon Adrian Rurawhe
Member of Parliament for Te Tai Hauāuru
Parliament Buildings
Wellington

Tēnā koe Adrian

I have received an application from the Board of Te Kura Kaupapa Māori o Te Hiringa in Tokoroa, Waikato, for a change of classification from a Year 1-8 full primary kura to a Year 1-13 composite wharekura.

Under section 198 (1) and (3) of the Education and Training Act 2020, I have decided that Te Kura Kaupapa Māori o Te Hiringa will be a composite wharekura providing education for Year 1-13. This change will be notified in the *New Zealand Gazette* and take effect from 1 January 2024.

Heoi anō

A handwritten signature in blue ink, reading 'Kelvin Davis'.

Hon Kelvin Davis
Associate Minister of Education
(Māori Education)

Hon Kelvin Davis

MP for Te Tai Tokerau

Minister for Māori Crown Relations: Te Arawhiti

Minister for Children

Minister of Corrections

Associate Minister of Education (Māori Education)



Hon Louise Upston
Member of Parliament for Taupō
Parliament Buildings
Wellington

Tēnā koe Louise

I have received an application from the Board of Te Kura Kaupapa Māori o Te Hiringa in Tokoroa, Waikato, for a change of classification from a Year 1-8 full primary kura to a Year 1-13 composite wharekura.

Under section 198 (1) and (3) of the Education and Training Act 2020, I have decided that Te Kura Kaupapa Māori o Te Hiringa will be a composite wharekura providing education for Year 1-13. This change will be notified in the *New Zealand Gazette* and take effect from 1 January 2024.

Heoi anō

A handwritten signature in blue ink, reading 'Kelvin Davis'.

Hon Kelvin Davis
Associate Minister of Education
(Māori Education)

Proactively Released

Change of classification for Te Kura Kaupapa Māori o Te Hiringa, Tokoroa (3100)

Under section 198(1) and (3) of the Education and Training Act 2020, I declare that Te Kura Kaupapa Māori o Te Hiringa, a Year 1-8 full primary kura, will be a Year 1-13 composite wharekura from 1 January 2024. Te Kura Kaupapa Māori o Te Hiringa will provide education for Year 1 to Year 13.

Dated at Wellington this _____ day of _____ 20____



Hon Kelvin Davis
Associate Minister of Education
(Māori Education)