



Education Report: Consultation on a change of classification for Te Kura Kaupapa Māori o Manawatū

To:	Hon Kelvin Davis, Associate Minister of Education (Māori Education)		
Cc:	Hon Chris Hipkins, Minister of Education		
Date:	6 December 2022	Priority:	High
Security Level:	In Confidence	METIS No:	1298033
Drafter:	Darryl Leath, Lead Adviser Network	DDI:	06 757 6477
Key Contact:	Marlene Clarkson, Director of Education, Taranaki, Whanganui, Manawatū	Mob:	9(2)(a) [REDACTED]
Messaging seen by Communications team:	No	Round Robin:	No

Purpose of report

This report seeks your approval to consult on a change of classification for Te Kura Kaupapa Māori o Manawatū (4209) from a Year 1-8 full primary kura to a composite Year 1-13 wharekura, commencing Term 3, 2023.

Summary

1. Te Kura Kaupapa Māori o Manawatū (the kura) is a decile 5, co-educational, Year 1-8 full primary kura, located in Palmerston North.
2. The Board of the kura has applied for a change in classification to become a Year 1-13 composite wharekura, commencing Term 3, 2023.
3. The Board has requested that this change start with Year 9 and 10 in 2023 and with the addition of Years 11-13 in 2024.
4. The Board has consulted with the principal and staff of the kura. The Board has also informally engaged with the local community, other principals and school boards in the area, through surveys and meetings about their proposed change. The Board has reported that all feedback from this engagement was positive.
5. Under section 209 of the Education and Training Act 2020, before changing the classification of a kura under section 198(1), you must consult with the board of the kura concerned and the boards of all state schools and kura whose rolls might be affected by this change. If you approve, the Ministry will conduct this consultation on your behalf.

6. Should you agree to undertake consultation, we would ensure that all schools and kura, whose rolls might be affected by this change, are aware of any impact the proposed change may have on their rolls.

Recommended actions

The Ministry recommends you:

- a) **note** that the Ministry has received an application from the Board of Te Kura Kaupapa Māori o Manawatū (4209) proposing that you change the classification of the kura from a Year 1-8 full primary kura to a composite Year 1-13 wharekura from Term 3, 2023; and
- b) **note** that the Board has proposed a phased implementation of Year 9-10 in 2023 and Year 11-13 in 2024; and
- c) **agree** that the Ministry undertake, on your behalf, consultation under section 209 of the Education and Training Act 2020 with the Board of Te Kura Kaupapa Māori o Manawatū and the boards of all state schools and kura whose rolls might be affected by the possible change of classification.

☒ Agree ☐ Disagree

If you agree, you are asked to:

- d) **sign** the attached letters to the Presiding Member of the Board, the local Iwi representative, and local Members of Parliament (Annex 1), informing them of your decision; and

You are also asked to:

- e) **agree** that this Education Report be proactively released. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982.

☒ Proactively release ☐ Not release



Jocelyn Mikaere
Hautū | Deputy Secretary
Te Mahau | Te Tai Whenua (Central)

6/12/2022



Hon Kelvin Davis
Associate Minister of Education
Māori Education

11/02/2023

Background

1. Te Kura Kaupapa Māori o Manawatū (4209) (the kura), is a decile 5, co-educational, Year 1-8 full primary kura, located in Palmerston North.
2. As part of their 2022–2024 Strategic Plan, Te Kura Kaupapa Māori o Manawatū Board are committed to achieving the aspirations and values of the kura, its founding documents, and policies. One such aspiration is to ensure the development of a kōhanga reo and wharekura as a complete pathway for their tauira.
3. On 27 July 2022, the kura sent the Ministry an application for a change of classification. The application requested that you change the classification of the kura to become a Year 1-13 composite wharekura, commencing Term 3, 2023. This application is available to you on request.
4. The Board have also requested the phasing of this change, with education for Years 9-10 commencing in 2023 and the addition of Years 11–13 in 2024. The Board will organise an offsite class with another wharekura for Terms 1 and 2, 2023, so that the Year 9-10 ākonga are enrolled at the wharekura but retained on the Manawatū site, until a final decision is made about this application.
5. Dedicated representatives of Rangitāne o Manawatū are fully supportive of the application. They state the “mātauranga and educational opportunities that are proposed in this tono are the essence of what has been built for hāpori, whānau, hapū, Iwi, ākonga, users, and visitors to Palmerston North”.
6. The Tumuaki is familiar with the National Certificate of Educational Achievement (NCEA) assessment and moderation.

Legislation

7. Under section 198(1)(b) of the Education and Training Act 2020, you may, by notice in the *New Zealand Gazette*, declare a primary, an intermediate, or a secondary school/kura to be a composite school/kura.
8. Under section 198(3) of the Act, you may, by notice in the Gazette, specify the year levels for which education must be given at a school and provide for year levels to be phased in over a specified period or periods.
9. Before changing the classification of a school under section 198(1), the consultation requirements under section 209 of the Act must be fulfilled. Therefore, you must consult the board of the state school concerned and the boards of all the state schools whose rolls might, in your opinion, be affected.
10. It is noted that section 198(5) of the Act states that a notice declaring a change of classification must specify a day on which it takes effect. The effective date cannot be earlier than the end of the term after the term during which the notice is published. This means that in order for this change to be implemented from Term 3, 2023, should it be approved, the gazette notice will need to be published in Term 1, 2023 (that is before 24 April 2023). We would work to try and achieve this timeline if this proposal is approved.

Network considerations

11. There are currently two Kura Kaupapa Māori in the city of Palmerston North (Mana Tamariki and Te Kura Kaupapa Māori o Manawatū).

12. The July 2022 roll at Mana Tamariki was 75 ākonga (Year 1–13). The wharekura is currently operating at 20% of its estimated capacity.
13. The July 2022 roll at Te Kura Kaupapa Māori o Manawatū was 103 ākonga. The kura is currently operating at 66% of its estimated capacity.
14. A network analysis projects the Te Kura Kaupapa Māori o Manawatū roll may grow to 175 ākonga in the next 5 years.
15. We are not forecasting the immediate need for roll growth teaching spaces at Te Kura Kaupapa Māori o Manawatū.
16. The network analysis for Te Kura Kaupapa Māori o Manawatū is attached as Annex 3.

Engagement and Consultation

17. The Board has already engaged with the tumuaki and the kaimahi of the kura. All feedback from this consultation was positive. The Board also engaged with its community and other tumuaki and school boards in the area, through newsletters and meetings. All feedback from the engagement was positive.
18. If you agree to consult on the proposed change of classification, the Ministry will undertake this consultation on your behalf with the state schools and kura whose rolls might be affected by the change. A full list of schools and kura to be consulted is attached (Annex 2).
19. We will also consult with the following sector organisations:
 - Local Iwi representatives
 - Te Rūnanganui o Ngā Kura Kaupapa Māori (TRN)
 - New Zealand School Trustees Association (NZSTA)
 - New Zealand Post Primary Teachers' Association / Te Wehengarua (PPTA)
 - New Zealand Educational Institute (NZEI)

Property Implications

20. There is no immediate need for roll growth teaching spaces at Te Kura Kaupapa Māori o Manawatū. However, if required, funding for additional teaching spaces will be sought through future budgets.

Transport

21. The kura does not have an enrolment scheme nor a Transport Eligibility Zone.

Financial implications

22. It is estimated that a change to become a Year 1-13 composite wharekura would require an additional four full time teaching equivalent (FTTE) staff, preferably with secondary teaching experience.
23. The total increase in operational funding is calculated at \$246,092 and the entitlement staffing for the composite school is calculated at 9.2 FTTE.

24. If the change is approved, the total operational funding for the Crown (including resourcing and staffing) is estimated to be \$654,305 per annum.

Treaty of Waitangi implications

25. We consider this proposal is in line with the Crown's responsibilities under the Treaty, by supporting the revitalisation and protection of Te Reo Māori as a taonga. This proposal also supports enhancing Māori participation in education, and Māori achieving success as Māori in an environment that will uplift and protect their values. It also aims to remove barriers to access education for Māori ākonga by establishing a Māori immersion pathway for Year 9-13 in the area.

Risks and Mitigations

26. We do not consider there to be risks associated with approving consultation on this proposal.
27. However, there is a risk that the kura will retain Year 9-10 ākonga from the start of 2023 before a classification change is approved. We understand that Te Rūnanga Nui o Ngā Kura Kaupapa Māori o Aotearoa are supporting the kura to satellite any Year 9 and 10 ākonga retained from the start of 2023. We will keep in touch with all parties to support it.
28. There is a risk that if we do not reclassify the kura, we are perceived as maintaining a barrier that hinders ākonga gaining higher educational opportunities, leading to greater and ongoing inequity.

Next steps

29. If you agree to initiate consultation, the Ministry will undertake this consultation on your behalf and report the results to you in a subsequent Education Report.
30. As required under section 209 of the Act, we will consult with all state schools whose rolls might be affected by this change of classification. We will also consult on your behalf with relevant iwi and hapū as part of the Crown's responsibility to give effect to Te Tiriti o Waitangi.

Proactive release

31. It is intended that this Education Report be proactively released in line with your expectations. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982.

Annexes

- Annex 1: Letters to the Presiding Member, local Iwi representative and local Members of Parliament
- Annex 2: Table of schools and kura to be consulted
- Annex 3: Network analysis

Annex 1: Letter to the Presiding Member, local Iwi representative and local Members of Parliament

Proactively Released

Hon Kelvin Davis

MP for Te Tai Tokerau

Minister for Māori Crown Relations: Te Arawhiti

Minister for Children

Minister of Corrections

Associate Minister of Education (Māori Education)



Jo Te Rata
Presiding Member
Te Kura Kaupapa Māori o Manawatū
88 Rhodes Drive
Palmerston North 4414

Tēnā koe Jo

Thank you for your application proposing that I change the classification of Te Kura Kaupapa Māori o Manawatū from a Year 1-8 full primary kura to a Year 1-13 composite wharekura.

Before making a final decision, I am required under section 209 of the Education and Training Act 2020, to undertake consultation with the Board of your kura and the boards of all state schools and kura whose rolls might be affected by the change. The Ministry of Education will undertake this consultation on my behalf.

They will also consult with appropriate sector organisations and groups such as local Iwi. As part of this consultation, the Ministry will advise you of replies and provide an opportunity for your response.

When consultation is complete, the Ministry will inform me of the feedback received and advise me on your proposal. When I have considered this advice, I will make the decision.

The Ministry will continue discussions with your Board about the proposed change. Please contact Darryl Leath at darryl.leath@education.govt.nz if you have any questions about this process.

Heoi anō

Hon Kelvin Davis

Associate Minister of Education (Māori Education)

cc: Marlene Clarkson, Director of Education, Taranaki, Whanganui, Manawatū

Hon Kelvin Davis

MP for Te Tai Tokerau

Minister for Māori Crown Relations: Te Arawhiti

Minister for Children

Minister of Corrections

Associate Minister of Education (Māori Education)



Chris Whaiapu
Chairperson
Rangitāne o Manawatū Settlement Trust
140 – 148 Maxwells Line
Palmerston North 4412

Tēnā koe Chris

I have received an application from the Board of Te Kura Kaupapa Māori o Manawatū proposing a change of classification from a Year 1-8 full primary kura to a Year 1-13 composite wharekura.

Under section 209 of the Education and Training Act 2020 I am required to undertake consultation with the boards of all state and state integrated schools and kura whose rolls might be affected before making a decision on the proposal. I also intend to consult with local Iwi, relevant sector bodies, and community groups, as appropriate.

The Ministry of Education will conduct this consultation on my behalf. Once consultation is completed, I will consider a detailed report containing all the consultation feedback. Once I have done so, I will then be in a position to make a decision.

Thank you for your ongoing support. Please contact Darryl Leath at darryl.leath@education.govt.nz if you have any questions about this process.

Heoi anō

Hon Kelvin Davis

Associate Minister of Education (Māori Education)

Hon Kelvin Davis

MP for Te Tai Tokerau

Minister for Māori Crown Relations: Te Arawhiti

Minister for Children

Minister of Corrections

Associate Minister of Education (Māori Education)



Ian McKelvie
Member of Parliament for Rangitikei
Parliament Buildings
WELLINGTON

Tēnā koe Mr McKelvie

I have received an application from the Board of Te Kura Kaupapa Māori o Manawatū requesting a change of classification from a Year 1-8 full primary kura to a Year 1-13 composite wharekura.

Under section 209 of the Education and Training Act 2020 I am required to undertake consultation with the boards of all state and state integrated schools and kura whose rolls might be affected before making a decision on the proposal. I also intend to consult with local Iwi, relevant sector bodies, and community groups, as appropriate.

The Ministry of Education will conduct this consultation on my behalf. Once consultation is completed, I will consider a detailed report containing all the consultation feedback. Once I have done so, I will then be in a position to make a decision.

Heoi anō

Hon Kelvin Davis
Associate Minister of Education (Māori Education)

Hon Kelvin Davis

MP for Te Tai Tokerau

Minister for Māori Crown Relations: Te Arawhiti

Minister for Children

Minister of Corrections

Associate Minister of Education (Māori Education)



Rt Hon Adrian Rurawhe
Member of Parliament for Te Tai Hauāuru
Parliament Buildings
WELLINGTON

Tēnā koe Adrian

I have received an application from the Board of Te Kura Kaupapa Māori o Manawatū requesting a change of classification from a Year 1-8 full primary kura to a Year 1-13 composite wharekura.

Under section 209 of the Education and Training Act 2020 I am required to undertake consultation with the boards of all state and state integrated schools and kura whose rolls might be affected before making a decision on the proposal. I also intend to consult with local Iwi, relevant sector bodies, and community groups, as appropriate.

The Ministry of Education will conduct this consultation on my behalf. Once consultation is completed, I will consider a detailed report containing all the consultation feedback. Once I have done so, I will then be in a position to make a decision.

Heoi anō

A handwritten signature in blue ink, reading 'Kelvin Davis'.

Hon Kelvin Davis

Associate Minister of Education (Māori Education)

Annex 2: Table of schools and kura to be consulted

School ID	Name	Type of School
200	Freyberg High School	Secondary (Y9-13)
465	Mana Tamariki	Composite (Y1-13)
739	Manukura	Secondary (Y9-13)

Annex 3: Network analysis

1. In the Palmerston North catchment area, there are 2% (351) of Māori ākonga enrolled in Level 1 Māori language learning.
2. There are two Kura Kaupapa Māori in the city of Palmerston North (Mana Tamariki and Te Kura Kaupapa Māori o Manawatū).
3. Mana Tamariki is the only Year 1–13 composite wharekura in the Palmerston North catchment area. Mana Tamariki had a roll of 75 ākonga (July 2022) and currently has an estimated capacity for 385 ākonga. Based on the July 2022 roll, the kura is operating at 20% of its estimated capacity.
4. Te Kura Kaupapa Māori o Manawatū is a Year 1-8 full primary kura. The July 2022 roll had 103 ākonga, compared to 98 ākonga in July 2021. The kura's roll has been steadily increasing.
5. Based on historic retention rates between year levels, and Statistics NZ population projections (2018 Census) 2021 update, the ākonga roll at Te Kura Kaupapa Māori o Manawatū is expected to grow to 175 ākonga in the next 5 years (Table 1).
6. Projections indicate, that whilst the utilisation of teaching space will increase over the next five years, Te Kura Kaupapa Māori Manawatū will have teaching space capacity out to 2027 (Table 2).

Table 1: Short term roll projections for TKKM o Manawatū

Roll	Year 1	Year 2	Year 3	Year 4	Year 5	Year 6	Year 7	Year 8	Year 9	Year 10	Year 11	Year 12	Year 13	Total
2019	11	12	14	19	9	11	13	7	0	0	0	0	0	96
2020	6	12	11	13	17	9	11	11	0	0	0	0	0	90
2021	15	7	12	11	13	21	11	8	0	0	0	0	0	98
2022	16	14	4	11	13	15	19	11	0	0	0	0	0	103
2023_proj	17	9	15	3	8	30	15	14	11	0	0	0	0	122
2024_proj	18	10	10	13	2	19	30	11	14	11	0	0	0	138
2025_proj	19	11	11	8	10	5	19	22	11	14	11	0	0	141
2026_proj	20	11	12	9	6	23	5	14	22	11	14	11	0	158
2027_proj	21	12	12	10	7	14	23	4	14	22	11	14	11	175

(Ministry of Education, 2022)

Table 2: Short term teaching space projections for TKKM o Manawatū

Current Capacity = 155 TS =9					
Projected utilisation based on short term roll projections					
Projected year	Projected peak roll	Projected utilisation	Projected surplus/deficit	SPG TS Guide entitlement	Projected deficit of TS
2023	122	78.7%	-33	8	1
2024	138	89.0%	-17	10	-1
2025	141	91.0%	-14	10	-1
2026	158	101.9%	3	12	-3
2027	175	112.9%	20	14	-5

(Ministry of Education, 2022)

7. Long term projections are calculated using the low, medium, and high forecasts from Statistics NZ (Table 3). The low projection scenario indicates a decline in ākonga numbers out to 2043, with a predicted roll of 137 ākonga. The medium projection scenario shows an increase in ākonga numbers to 169 ākonga by 2032, and then a steady decline to 158 ākonga in 2043. The high trend projection scenario remains relatively stable out to 2043, with a projected roll of 180 ākonga.

Table 3: Long term roll projections for TKKM o Manawatū



(Statistics New Zealand, 2021)