

Education Report: Consultation on a change of classification for Te Kura Kaupapa Māori o Te Orini ki Ngāti Awa

To:	Hon Kelvin Davis, Associate Minister of Education (Māori Education)		
Cc:	Hon Chris Hipkins, Minister of Education		
Date:	20 August 2022	Priority:	Medium
Security Level:	In Confidence	METIS No:	1291963
Drafter:	Louix Waru, Senior Adviser	DDI:	07 343 1351
Key Contact:	Vianney Douglas, Manager Education	DDI:	9(2)(a)
Messaging seen by Communications team:	No	Round Robin:	No

Purpose of Report

This report seeks your approval to consult on a change of classification for Te Kura Kaupapa Māori o Te Orini ki Ngāti Awa (719) from a Year 1-8 full primary kura to a Year 1-13 composite kura.

Summary

1. Te Kura Kaupapa Māori o Te Orini ki Ngāti Awa (the kura) is a co-educational, decile 2, Year 1-8 full primary kura located 4km from central Whakatāne.
2. The kura was originally a satellite class of Te Kura Kaupapa Māori o Whakarewa I Te Reo ki Tūwharetoa. The kura was then established in 2013 as a standalone Year 1-8 full primary kura. There are Year 9-13 ākonga on site, who continue to learn as a satellite class of TKKM o Whakarewa I Te Reo o Tūwharetoa.
3. As part of its strategic plan, Te Kura Kaupapa Māori o Te Orini ki Ngāti Awa Board (the Board) has applied for a change in classification to become a Year 1-13 composite kura and it would like this to be implemented for Term 1, 2023.
4. The Board has consulted with the tumuaki and kaimahi of the kura before making the application to change its classification. The Board has also presented its application to Te Rūnanga Nui o ngā Kura Kaupapa Māori o Aotearoa. The kura has also contacted other principals and boards within its catchment via e-mail to outline their proposal.
5. The change of classification would have a positive impact on the Māori medium network as it would provide a much-needed pathway for Year 9-13 ākonga Māori in Whakatāne.
6. The kura has recently completed a property redevelopment that included a refurbishment of two of their three blocks. There was no change to teaching space and the two blocks can absorb existing satellite students and further roll growth if required.

7. The recent Education Review Office (ERO) report was positive with interaction between teaching staff, the board and whānau producing confident ākonga enriched in its local curriculum.
8. The application for the change of classification supports the need to develop Māori medium pathways and transitions. It would also meet a need for Ngāti Awa, as the local iwi, to be able to provide a full pathway for its ākonga from Year 1-13.
9. Under section 209 of the Education and Training Act 2020, before changing the classification of a school under section 198(1), you must consult with the board of the kura concerned and the boards of all state schools and kura whose rolls might be affected by this change. If you approve, the Ministry will conduct this consultation on your behalf.
10. Should you agree to undertake consultation, the Ministry will ensure that all schools and kura included in the consultation are aware of any impact the proposed change may have on their rolls.

Recommended Actions

The Ministry recommends you:

- a. **note** that the Ministry has received an application from the Board of Te Kura Kaupapa Māori o Te Orini ki Ngāti Awa to change the classification of Te Kura Kaupapa Māori o Te Orini ki Ngāti Awa from a Year 1-8 full primary kura to a Year 1-13 composite kura; and
- b. **agree** that the Ministry undertake, on your behalf, consultation under section 209 of the Education and Training Act 2020 with the Board of Te Kura Kaupapa Māori o Te Orini ki Ngāti Awa and the boards of all state schools and kura whose rolls might be affected by the possible change of classification.

☒ Agree ☐ Disagree

If you agree you are asked to:


- c. **sign** the attached letter to the Presiding Member of the Board informing them of your decision; and
- d. **agree** that this education report be proactively released. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982

☒ Agree ☐ Disagree



Jocelyn Mikaere
Hautū | Deputy Secretary
Te Mahau | Te Tai Whenua (Central)

24/08/2022



Hon Kelvin Davis
Associate Minister of Education
Māori Education

18/09/2022

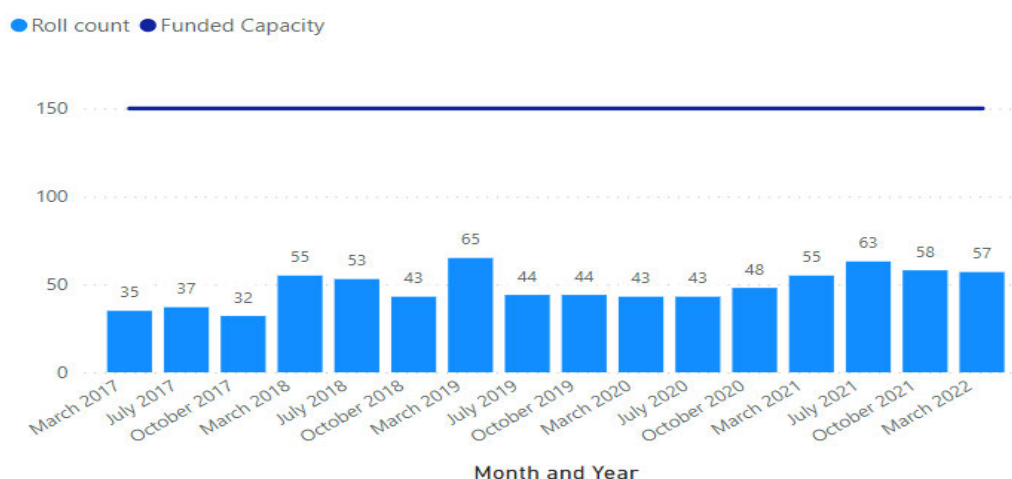
Background

- 1 Te Kura Kaupapa Māori o Te Orini ki Ngāti Awa (the kura) is a co-educational, decile 2, Year 1-8 full primary kura located 4km from the centre of Whakatāne.
- 2 The kura was established as a Year 1-8 full primary Kura Kaupapa Māori kura in 2013. All ākonga are taught in a total immersion Māori Medium Education environment.
- 3 In May 2022, the Ministry received an application from the Board of the kura for a change of classification from a Year 1-8 full primary kura to a Year 1-13 composite kura.
- 4 The kura has a funded capacity for 150 ākonga places with nine teaching spaces shared across three blocks. Two of these blocks have recently undergone refurbishment with no change to the total available teaching space.
- 5 Rangatira and kaiako link their educational philosophy to the beliefs, values and principles of Ngāti Awatanga and Te Marautanga o Aotearoa.
- 6 The closest Māori medium kura is Te Kura o Te Paroa which is a Year 1-8 full primary kura located approximately 6km away from the kura.
- 7 Te Wharekura o Ruatoki is the closest Year 1-13 composite kura located approximately 27km away from the kura. Te Wharekura o Ruatoki has a strong focus on Ngāi Tūhoe Kaupapa, tikanga and dialect.

Network considerations

- 8 In March 2022, the kura had a roll of 57 Year 1-8 ākonga.
- 9 The kura roll peaked in March 2019 with 65 tamariki. With Whakatāne identified as a low growth area and the arrival of COVID-19, the kura has had slightly lower roll returns but is showing some growth since October 2020.

TKKM o Te Orini ki Ngāti Awa Roll Numbers 2017-2022



- 10 The change of classification at the kura would have little impact on the rolls of other schools. This is because there are no schools in the area providing Year 9-13 secondary education for Māori ākonga. The change of classification will integrate the satellite class of TKKM o Whakarewa I Te Reo ki Tūwharetoa and provide an option for Year 9-13 ākonga internal and external to the kura.

- 11 The kura is one of four that provide total immersion Māori Medium Education (MME) that are affiliated with Ngāti Awa:

School	Year	Māori Medium Level	Total Ākonga
Te Kura o Te Paroa	1-8	1	134
Matata School	1-8	1	31
Te Kura o Te Teko	1-8	1	102

- 12 For whānau who wish to pursue a Ngāti Awa based te reo Māori option, there is currently no pathway beyond Year 8. Many ākonga instead attend the mainstream secondary schools in Whakatāne who do not provide MME at any level.
- 13 The excess space at the kura creates enough provision for existing and potential students transitioning from other Year 1-8 MME kura mentioned above. The short distance to Whakatāne also provides an option for any other Year 9-13 ākonga Māori in this catchment.
- 14 Applications supporting MME are strongly recommended for this region. The application would provide much-needed provision for a wharekura and a pathway for whānau affiliated to Ngāti Awa.
- 15 By approving this application, the Ministry considers that this would contribute towards achieving the goal to have 30% of all ākonga Māori into MME by 2040.
- 16 This application outlines how the wharekura intends to achieve the desired outcomes from the Tau Mai Te Reo – Māori Language in Education strategy, ka Hikitia and regional MME network provision.

Engagement and consultation

- 17 The Board has already engaged with the tumuaki and the kaimahi of the kura. All feedback from this consultation was positive. The Board has also presented its application to Te Rūnanga Nui o ngā Kura Kaupapa Māori o Aotearoa. The Board has contacted other principals and boards within its catchment via e-mail to outline their proposal.
- 18 Under section 209 of the Act, you must consult the board of the kura concerned, and the boards of all the state schools and kura whose rolls might, in your opinion, be affected before changing the classification of a school under section 198(1).
- 19 If you agree the Ministry will undertake this consultation on your behalf, and we would consult with the following schools and kura:

School ID	School Name	Type of School
145	Edgecumbe College	Secondary 9-15
658	Murupara Area School	Composite 1-15
2062	Te Kura Māori-a-Rohe o Waiohau	Composite 1-15
545	Te Kura Toitu o Te Whaiti-nui-a-Toi	Composite 1-15
221	Te Wharekura o Ruatoki	Composite 1-15

463	Te Kura Kaupapa Motuhake o Tawhiuau	Composite 1-15
1748	Te Kura Kaupapa Māori o Huiarau	Composite 1-15
143	Trident High School	Secondary 9-15
144	Whakatāne High School	Secondary 9-15
1888	Te Kura o Te Paroa	Primary 1-8
2023	Te Kura o Te Teko	Primary 1-8
1818	Matata School	Primary 1-8

Property Implications

- 20 The kura is currently underutilised with nine teaching spaces across three blocks for a funded capacity of 150 ākonga. As of March 2022, they have a combined Year 1-8 and satellite roll of 85 ākonga.
- 21 Two of the blocks have recently been refurbished and are in excellent condition. These two blocks would be able to hold all the ākonga if the change of classification is approved.
- 22 The remaining block is usable but has been tagged by Capital Works as in need of redevelopment should the numbers of ākonga attending increase.

Transport Implications

- 23 Transport funding is based on the number of eligible ākonga attending the kura. The kura then uses this funding to organise its own transport. This may be used to charter a company or to purchase a vehicle.
- 24 The proposed change in classification at the kura would require a review of transport funding, which, depending on numbers, may increase.

Education Review Office (ERO) report

- 25 The most recent ERO report for the kura was released in July 2021 and was positive overall. Ākonga were supported well inside and outside of the classroom. The report states that ākonga in the kura are confident learners.
- 26 ERO reported that *the kura whānau are working cohesively for kura development. Kaiako, kaimahi, whānau and the Board combine their respective skills, experiences and mātauranga Māori to achieve identified objectives for development across the kura.*

Financial Implications

- 27 The most recent audited financial statements for the kura are from 31 December 2017. The delay with the audited accounts is due to issues which pre-date the current tumuaki. As of 31 December 2017, the kura had working capital of 9(2)(ba)(i); available cash of 9(2)(ba)(i) and public equity of 9(2)(ba)(i)
- 28 The most recent management report is from 28 February 2022 and was prepared by Education Services Ltd. The kura had working capital of 9(2)(ba)(i) available cash of 9(2)(ba)(i) and public equity of 9(2)(ba)(i) Whilst this is a significant improvement since

the last audited accounts, it is noted that the working capital per ākonga and available cash per ākonga are still both lower than the median of other large kura.

- 29 We will provide information on the staffing and operational funding implications of the change of classification in our next report, should you agree to initiate consultation on the proposal.

Risks and mitigations

- 30 At this stage, there are no risks that have been identified with the proposal for the change in classification for this kura.

Next steps

- 31 If you agree to initiate consultation, the Ministry will undertake this consultation on your behalf and report the results to you in a subsequent Education Report.
- 32 It is noted that section 198(5) of the Act states that a notice declaring a change of classification must specify a day on which it takes effect. The effective date cannot be earlier than the end of the term after the term during which the notice is published. This means that in order for this change to be implemented by Term 1, 2023, a notice would need to be gazetted in Term 3, 2022 (that is before 14 October). Should you approve the change in classification we would work to try to achieve this timeline.

Proactive release

- 33 It is intended that this education report be proactively released in line with your expectations. Any information that might need to be withheld will be done so in line with the provisions of the Official Information Act 1982.

Annexes

Annex 1: Letter to Presiding Member and local Members of Parliament

Annex 2: Application for a change of classification

Hon Kelvin Davis

MP for Te Tai Tokerau

Minister for Māori Crown Relations: Te Arawhiti

Minister for Children

Minister of Corrections

Associate Minister of Education (Māori Education)



Pouroto Ngaropo
Presiding Member
Te Kura Kaupapa Māori o Te Orini ki Ngāti Awa
33 Meadow Vale
Whakatane 3120

Tēnā koe Pouroto e te hoa!

Thank you for your application for a change of classification of Te Kura Kaupapa Māori o Te Orini ki Ngāti Awa from a Year 1-8 full primary kura to a Year 1-13 composite kura. Before making a decision under section 209 of the Education and Training Act 2020, I am required to undertake consultation with the board of your kura and the boards of all state schools and kura whose rolls might be affected by this change. The Ministry of Education will undertake this consultation on my behalf.

They will also consult with appropriate sector organisations and groups such as local iwi. As part of this consultation, the Ministry will advise you of any responses and provide an opportunity for your reply.

When consultation is complete, the Ministry will inform me of the feedback received and advise me on your proposal. When I have considered this advice, I will make the decision.

The Ministry will continue discussions with your Board about the proposed change. Please contact Louix Waru at louix.waru@education.govt.nz if you have any questions about this process.

Heoi anō

A handwritten signature in blue ink, reading 'Kelvin Davis'.

Hon Kelvin Davis
Associate Minister of Education (Māori Education)

Hon Kelvin Davis

MP for Te Tai Tokerau

Minister for Māori Crown Relations: Te Arawhiti

Minister for Children

Minister of Corrections

Associate Minister of Education (Māori Education)



Hon Kiri Allan
Member of Parliament for East Coast
Parliament Buildings
Wellington

Tēnā koe Kiri

I have received an application from the Board of Te Kura Kaupapa Māori o Te Orini ki Ngāti Awa proposing a change of classification from a Year 1–8 full primary kura to a Year 1–13 composite kura.

Under section 209 of the Education and Training Act 2020, I am required to undertake consultation with the board of the kura concerned and the boards of all state schools and kura whose rolls might be affected before making a decision on the proposal. I also intend to consult with relevant sector bodies and community groups as appropriate.

The Ministry of Education will conduct this consultation on my behalf. Once consultation is completed, I will consider a detailed report containing all the consultation feedback. Once I have done so, I will then be in a position to make a decision.

Heoi anō

A handwritten signature in blue ink, reading 'Kelvin Davis'.

Hon Kelvin Davis
Associate Minister of Education (Māori Education)

Hon Kelvin Davis

MP for Te Tai Tokerau

Minister for Māori Crown Relations: Te Arawhiti

Minister for Children

Minister of Corrections

Associate Minister of Education (Māori Education)



Rawiri Waititi
Member of Parliament for Waiariki
Parliament Buildings
Wellington

Tēnā koe Rawiri

I have received an application from the Board of Te Kura Kaupapa Māori o Te Orini ki Ngāti Awa proposing a change of classification from a Year 1–8 full primary kura to a Year 1–13 composite kura.

Under section 209 of the Education and Training Act 2020, I am required to undertake consultation with the board of the kura concerned and the boards of all state schools and kura whose rolls might be affected before making a decision on the proposal. I also intend to consult with relevant sector bodies and community groups as appropriate.

The Ministry of Education will conduct this consultation on my behalf. Once consultation is completed, I will consider a detailed report containing all the consultation feedback. Once I have done so, I will then be in a position to make a decision.

Heoi anō

A handwritten signature in blue ink, reading 'Kelvin Davis'.

Hon Kelvin Davis

Associate Minister of Education (Māori Education)