Education Report: Tranche 4 - Approval for State schools to provide education to students outside NZ during COVID-19

To: Hon Chris Hipkins, Minister of Education
Date: 12 April 2021
Priority: High
Security Level: In Confidence
METIS No: 1256001
Drafter: Emily Button
DDI: 9(2)(a)
Key Contact: Jann Marshall
DDI: 
Messaging seen by Communications team: N/A
Round Robin: No

Purpose of Report

The purpose of this paper is for you to:

Agree to two schools temporarily providing education to eligible students outside New Zealand, as provided for in Schedule 1, clause 11 of the Education and Training Act 2020 (the Act).

Summary

1. The Ministry and New Zealand Qualifications Authority (NZQA) have received a total of 22 applications from schools to temporarily provide education and/or assessment for the National Certificate of Educational Achievement (NCEA) to students outside New Zealand:
   a. You have previously approved 16 of these schools (METIS 1238346, 1246261 and 1249887) and noted that a further four were from schools that did not require your approval to provide education offshore.
   b. We consider that another two schools meet the approved criteria.
2. Bethlehem College and Whanganui Collegiate School have demonstrated that their students are eligible, and that they have the capacity and capability to deliver education offshore.
3. NZQA has provisionally approved these schools to temporarily provide NCEA outside New Zealand.
Recommended Actions

The Ministry of Education recommends that you:

a. **note** that Ministry of Education officials and NZQA have received a total of 22 applications from schools to deliver education offshore with 20 schools currently approved.

   Noted

b. **note** that the Ministry considers the two schools below meet the approved criteria for providing education to students based offshore.

   Noted

c. **agree** to approve the State and State Integrated schools in the table below to temporarily provide education to their eligible students outside New Zealand, in accordance with Schedule 1, clause 11 of the Education and Training Act 2020:

<table>
<thead>
<tr>
<th>Bethlehem College</th>
<th>Agree / Disagree</th>
</tr>
</thead>
<tbody>
<tr>
<td>Whanganui Collegiate School</td>
<td>Agree / Disagree</td>
</tr>
</tbody>
</table>

d. **note** that NZQA has provisionally approved these schools to provide NCEA to students outside New Zealand, subject to your approval. NZQA has not yet informed these schools of its decision and will do so following your decision on approval.

   Noted

e. **agree** that this Education Report is proactively released as part of the next publication.

   Agree / Disagree

Katrina Casey  
Deputy Secretary  
Sector Enablement and Support  
9/4/2021

Hon Chris Hipkins  
Minister of Education  
13/4/2021
Background

1. In response to the COVID-19 pandemic, you have temporary power under the Education and Training Act 2020 (the Act) to approve State and State Integrated schools to provide education to eligible students outside New Zealand (Schedule 1, clause 11). To be eligible, students must have been enrolled at the school for the 2020 school year on or before 3 July 2020.

2. NZQA has temporary power under the Act (Schedule 1, clause 12) to approve registered (including private) schools to provide assessment for NCEA to eligible students in accordance with their Rules. Private schools do not require your approval to provide education offshore.

3. These provisions expire on 31 December 2022.

Criteria for offering education offshore

4. You have approved the following criteria for considering State and State Integrated schools’ applications to provide education to students outside New Zealand (refer METIS 1240810):
   a. Students are eligible and have a 2020 enrolment with the school on or before 3 July.
   b. The school has the capability to provide suitable and quality distance learning and assessment to students outside NZ.
   c. The school has the capability to provide suitable information and support for learning and wellbeing to students outside NZ.

Overview of applications

5. The Ministry and NZQA have a joint application process, and as at 7 April, from 22 applications received, 20 have been approved as noted in the table below (METIS 1239346, 1246261 and 1249887). King’s College, St Cuthbert’s College, St Peter’s School (Cambridge) and Te Aho o Te Kura Pounamu did not require your approval to provide education offshore and were instead approved by NZQA.

<table>
<thead>
<tr>
<th>School Number</th>
<th>School Name</th>
</tr>
</thead>
<tbody>
<tr>
<td>386</td>
<td>Columba College</td>
</tr>
<tr>
<td>6977</td>
<td>Hobsonville Point Secondary School</td>
</tr>
<tr>
<td>87</td>
<td>Howick College</td>
</tr>
<tr>
<td>89</td>
<td>King’s College</td>
</tr>
<tr>
<td>46</td>
<td>Liston College</td>
</tr>
<tr>
<td>24</td>
<td>Mahurangi College</td>
</tr>
<tr>
<td>533</td>
<td>Mt Aspiring College</td>
</tr>
<tr>
<td>216</td>
<td>Napier Boys’ High School</td>
</tr>
<tr>
<td>316</td>
<td>Papanui High School</td>
</tr>
<tr>
<td>245</td>
<td>Rathkeale College</td>
</tr>
<tr>
<td>358</td>
<td>Roncalli College</td>
</tr>
<tr>
<td>59</td>
<td>Sacred Heart College (Glendowie)</td>
</tr>
<tr>
<td>68</td>
<td>St Cuthbert’s College</td>
</tr>
<tr>
<td>47</td>
<td>St Dominic’s Catholic College (Henderson)</td>
</tr>
<tr>
<td>141</td>
<td>St Peter’s School (Cambridge)</td>
</tr>
<tr>
<td>121</td>
<td>Tauranga Boys’ College</td>
</tr>
<tr>
<td>498</td>
<td>Te Aho o Te Kura Pounamu</td>
</tr>
</tbody>
</table>
The following table shows the applications currently under consideration:

<table>
<thead>
<tr>
<th>School Number</th>
<th>School Name</th>
<th>Minister Approval Status</th>
<th>NZQA approval Status</th>
</tr>
</thead>
<tbody>
<tr>
<td>77</td>
<td>Bethlehem College*</td>
<td>Recommended for approval</td>
<td>Provisionally approved</td>
</tr>
<tr>
<td>192</td>
<td>Whanganui Collegiate School*</td>
<td>Recommended for approval</td>
<td>Provisionally approved</td>
</tr>
</tbody>
</table>

*NZQA has provisionally approved these schools, pending your approval to deliver education offshore.

A panel of Ministry officials assessed each of the schools against the approved criteria about whether the schools have the capacity and capability to deliver education offshore. We confirmed the eligibility of individual students’ enrolment information, the suitability of the proposed learning programmes for distance provision and the arrangements for pastoral care of the students concerned. The panel also sought comment from the Ministry’s regional offices on all applications.

We continue to seek clarity from schools where required, such as:

a. Copies of signed enrolment contracts where students were not entered on the ENROL system

b. Information about the specific consultation held with teaching staff to ensure staff had appropriate opportunities to raise concerns about delivering to students overseas

c. How specific learning programmes, for example, catering and painting, had been adjusted to be suitable for distance provision, while ensuring authenticity of students’ own work

d. How the provision of pastoral care would be done via distance, eg accessing guidance counsellors via Zoom rather than face-to-face.

We recommend approving Bethlehem College and Whanganui Collegiate School. These schools have demonstrated that their students are eligible, and that they have the capacity and capability to deliver education offshore.

NZQA has provisionally approved these schools to temporarily provide assessment for NCEA outside New Zealand.

You and NZQA previously approved 78 students to receive education and the provision of assessment for NCEA through these arrangements. By approving the above schools, you will be approving two further students to receive education, bringing the total to 80 students. These numbers are expected to fluctuate as more students return to their home countries, and others end their enrolments with New Zealand schools. The Ministry and NZQA, as appropriate, will confirm with schools the eligibility of individual students as this happens.
Schools recommended for your approval

12. *Bethlehem College* is a decile 9, co-ed state integrated composite (Year 1-15) school based in Tauranga. The school has a roll of 1,585, with 56 international students. Bethlehem College has been provisionally approved by NZQA to deliver assessment for NCEA offshore, subject to your approval.

13. *Whanganui Collegiate School* is a decile 9, co-ed state secondary integrated (Year 9-15) school based in Whanganui. The school has a roll of 349 students, with 40 international students. Whanganui Collegiate School has been provisionally approved by NZQA to deliver assessment for NCEA offshore, subject to your approval.

Next Steps

14. We will provide a copy of this Education Report to NZQA to confirm your decision regarding the schools listed in recommendation (c) above to provide education outside New Zealand. This will meet Criterion 1 of the NZQA rules: "State schools must have obtained Ministerial approval under clause 11 of Schedule 1 of the Act". If approved, NZQA can then approve those schools to provide NCEA outside New Zealand.

15. The Ministry will notify the State Integrated schools of your approval for their provision of education to eligible students outside New Zealand.

16. The Ministry and NZQA will confirm with the approved schools that the students meet the enrolment eligibility criteria.

Proactive release

17. It is intended that this Education Report is proactively released as per your expectation that information be released as soon as possible. Any information which may need to be withheld will be done so in line with the provisions of the Official Information Act 1982.